

# Strict and Flexible Inflation Forecast Targets: An Empirical Investigation

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## Abstract

We examine whether models of inflation forecast targeting are consistent with the observed behaviour of the central banks of Australia, Canada, and the United States. The target criteria from these models restrict the conditionally expected paths of variables targeted by the central bank, in particular inflation and the output gap. We estimate various moment conditions, providing a description of monetary policy for each central bank under different maintained hypotheses. We then test whether these estimated conditions satisfy the predictions of models of optimal monetary policy. The overall objective is to examine the extent to which and the manner in which these central banks successfully balance inflation and output objectives over the near term.

For all three countries, we obtain reasonable estimates for both the strict and flexible inflation forecast targeting models, though with some qualifications. Most notably, for Australia and the United States there are predictable deviations from forecasted targets, which is not consistent with models of inflation targeting. In contrast, the results for Canada lend considerable support to simple models of flexible inflation forecast targeting.

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# 1 Introduction

Inflation targeting, the practice of specifying a numerical target for inflation and implementing forward-looking policy decisions to achieve the target, was initially developed by central banks as a transparent means of implementing credible monetary policy.<sup>1</sup> Subsequent theoretical work by Svensson (1997, 1999), Woodford (2003, 2004), Svensson and Woodford (2005), and Woodford and Giannoni (2005), recasts inflation targeting as an optimal targeting rule, that is as the outcome of a central bank setting monetary policy to minimize social welfare losses. A key emphasis of this theoretical work is inflation *forecast* targeting, where the central bank uses its policy instrument to ensure that the bank's projections or forecasts for its target variables satisfy criteria consistent with minimizing social welfare loss.<sup>2</sup>

In this paper, we use inflation forecast targeting framework as a means of investigating the actual behaviour of three central banks, those of Australia, Canada, and the United States. The target criteria from this framework provide restrictions on the conditionally expected paths of variables targeted by the central bank; they are in fact the Euler conditions from the linear quadratic optimization problem for the central bank. We estimate these conditions, providing a description of monetary policy for each central bank under the maintained hypothesis that monetary policy has been implemented as if they were operating within the inflation forecast targeting framework. General specification tests then allow us to determine whether the conditions are satisfied. A distinct advantage of the approach is that we need not concern ourselves with how the policy instrument is adjusted to achieve these conditions, which would require a structural representation of the entire economy.

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<sup>1</sup>For a summary of the international experience with inflation targeting, see Roger and Stone (2005) and the earlier work by Bernanke, Laubach, Mishkin, and Posen (1998).

<sup>2</sup>Woodford (2007). Svensson (1997) is the seminal theoretical treatment of inflation forecast targeting. Earlier work by King (1994) discusses the idea as a practical description of monetary policy in the UK.

22 Australia and Canada, as two early adopters and to date successful practitioners of inflation  
23 targeting, are natural choices for our purposes. The Federal Reserve in the United States  
24 (US), in contrast, is not a declared inflation targeting central bank. Nonetheless, it is of  
25 considerable interest to include it in our analysis as its behaviour has been described as  
26 being implicitly consistent with inflation targeting and our analysis provides an assessment  
27 of the accuracy of this description.<sup>3</sup> Moreover, the Federal Reserve, with its lack of an explicit  
28 inflation target, provides a useful point of comparison with the explicit inflation targeting  
29 behaviour of the Reserve Bank of Australia and the Bank of Canada.<sup>4</sup>

30 A number of issues motivate our analysis. In the first instance, we are interested in whether  
31 there is a close correspondence between inflation targeting as it is practiced, explicitly or  
32 implicitly, and as it is prescribed by theory. If actual behaviour is consistent with theory,  
33 then models of inflation forecast targeting are arguably useful tools for analysis, in the same  
34 way that policy instrument rules, such as the Taylor rule, are used in policy analysis (see,  
35 Clarida, Galí and Gertler, 1998 or the more general discussion in McCallum, 1999). Both  
36 Svensson (2003) and Woodford (2004, 2007) argue that central banks should move more  
37 explicitly to inflation forecast targeting; our results provide information as to how far past  
38 behaviour has been from these prescriptions for monetary policy.

39 An additional motivation is to examine directly the issue of flexible versus pure inflation  
40 targeting, or more simply the trade-off between inflation and output pursued by central  
41 banks. Svensson (1999) defines pure inflation targeting as a regime where the target criteria  
42 involve only the projected path of inflation. Such a target arises when the central bank  
43 places no weight on variation in any variable other than inflation in its loss function. Flexible

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<sup>3</sup>See the discussion in Kuttner (2004).

<sup>4</sup>Other candidates that could be usefully examined in the framework here are the United Kingdom, New Zealand, and Sweden, all having inflation targeting central banks.

44 inflation targeting, in contrast, includes other variables in the target criteria, most commonly  
45 the projected path of the output gap.<sup>5</sup> The general consensus is that most inflation targeting  
46 central banks practise flexible inflation targeting.<sup>6</sup> Despite this consensus, there is not much  
47 direct empirical evidence in support of flexible inflation targeting nor, consequently, is there  
48 much evidence of the trade-offs central banks pursue. One reason for this is that most  
49 empirical descriptions of inflation targeting central banks are based upon policy instrument  
50 rules, which do not provide a direct means of discriminating between flexible and pure  
51 inflation targeting.<sup>7</sup> In contrast, our approach provides evidence on the actual balance  
52 between inflation and cyclical variation in output that central banks have pursued over the  
53 short term horizon.

54 Related to this balance in the near term between inflation and output is a further forecast  
55 targeting criteria that is of interest to us here. As Woodford (2004, 2007) notes, inflation  
56 forecast targets should be consistent across different horizons. So, for example, a pure  
57 inflation targeting regime should restrict the conditional expectations of inflation from the  
58 near term horizon out through to the end of the policy horizon. Similarly, the balance or  
59 trade-off between inflation and output variation under a flexible inflation forecast targeting  
60 rule should be the same across all horizons. The only relevant restriction is that the horizons  
61 must be ones for which monetary policy has some effect on the target variable. Our empirical  
62 framework allows us to examine this criteria.

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<sup>5</sup>Giannoni and Woodford (2005) consider in detail a variety of theoretical structures and their implications for target criteria, which in some instances include variables in addition to inflation and the output gap. While theoretically appealing, our focus here on inflation and the output is, we believe, more likely to be consistent with central bank practice.

<sup>6</sup>See for example Svensson (1999) and Bernanke *et al* (1999). Buiter (2007), however, is critical of the flexible inflation targeting approach, arguing that most central banks have mandates that are lexicographic in their targets. Price stability is ordered above other objectives. Thus output gap stability is not to be traded-off against price stability, but considered only once inflation is at its target value.

<sup>7</sup>Policy instrument rules in most instances will include measures of output even if the loss function itself does not include output stabilization. See for example Svensson (2003).

63 Finally, there is a substantive debate in the optimal monetary policy literature as to whether  
64 central banks should specify targeting rules — rules that specify paths for target variables  
65 — or policy instrument rules — rules that specify paths for policy instrument rules, such as  
66 Taylor rules.<sup>8</sup> Our analysis, which focuses exclusively on targeting rules, does not address  
67 this debate directly but it does go some way to demonstrating the usefulness of interpreting  
68 and assessing the outcomes of central bank behaviour in terms of targeting rules. McCallum  
69 (2000), for instance, argues that the observed behaviour of inflation targeting central banks  
70 is best characterized as following policy instrument rules rather than the targeting rules of  
71 Svensson, not least of which because there is no evidence that they are optimizing in a manner  
72 consistent with targeting rules. Our analysis attempts to provide some such evidence.

73 Ours is not the first empirical study to consider the Euler conditions associated with op-  
74 timal inflation forecast targeting. Favero and Rovelli (2003) estimate and test the Euler  
75 conditions associated with a particular structural model of central bank behaviour and the  
76 aggregate economy using US data. Their objective is to identify the preference parameters  
77 of the Federal Reserve, notably the targeted inflation rate, and determine whether there  
78 was a significant change in these preferences after the high inflation period of the 1970s.  
79 Similarly, Dennis (2004, 2006) and Giannoni and Woodford (2005) also provide estimates  
80 for the United States for very general models of an optimizing central bank pursuing flexible  
81 inflation targeting.

82 Our approach is much simpler than these general models; we focus exclusively on the Euler  
83 conditions alone. The benefit of doing so is twofold. First, these conditions are easily  
84 comparable across countries and we can admit alternative specifications for the behaviour

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<sup>8</sup>See Svensson (2003, 2005) and McCallum and Nelson (2005) for different perspectives. See also Woodford (2007) and the comments in Taylor (2007). Kuttner (2004) provides a good discussion contrasting targeting and policy rules.

85 of aggregate supply and demand. Second, ours is a limited information approach, imposing  
86 relatively little economic structure on the estimation. This can lead to less efficient estimation  
87 relative to full information methods applied to a complete structural model; however, we are  
88 much less danger of estimating a mis-specified model. This is particularly relevant in the  
89 current context because of well known difficulties with estimating different parts of the New  
90 Keynesian monetary model (see Henry and Pagan, 2004).

91 The other study that examines the forecast target conditions and which comes closest to  
92 ours in approach is Rowe and Yetman (2002). These authors examine whether the Bank of  
93 Canada has targeted either inflation or output in recent decades by asking whether there  
94 are predictable deviations from target values. The principles of our approach are identical  
95 to theirs. The difference is that we estimate and test flexible targets, weighted averages of  
96 inflation and output, as well as strict inflation targets, whereas Rowe and Yetman focus on  
97 single target variables: either inflation or output. Where our results overlap will be our  
98 estimates of strict inflation targets for Canada and these can be usefully compared to these  
99 authors' results.

100 Our study is also closely related to Kuttner (2004) though in this instance we share similar  
101 objectives rather than methods. His analysis is based upon a simple interpretation of the  
102 Euler conditions restricting inflation and output in an optimal inflation forecasting frame-  
103 work. In most (but not all) cases, optimal policy should ensure that deviations of inflation  
104 from target should be unconditionally correlated with either the output gap or changes in the  
105 output gap. (The sign of the correlation depends upon the underlying structure of the econ-  
106 omy, as we discuss below). Kuttner, using data for New Zealand, the United Kingdom, and  
107 the United States, considers the unconditional correlations between deviations of inflation  
108 from target and output gap measures at different horizons. There are two critical differences

109 between this study and Kuttner's. First, we consider conditional rather than unconditional  
110 correlations and do so in a formal manner, allowing us to both estimate the inflation fore-  
111 cast parameters and to test the predictions of inflation forecast targeting. Second, Kuttner  
112 focuses on central bank forecasts in the target conditions. In contrast, we use the paths of  
113 actual data. The distinction is important. Kuttner is looking at the behaviour of central  
114 bank's projections and the trade-offs they imply. In contrast, we are asking whether cen-  
115 tral banks manage to achieve the outcomes predicted by inflation forecast targeting models.  
116 Ours is a more demanding question of central banks. While central bank projections may be  
117 consistent with inflation targeting we are asking whether and how they are able to manage  
118 the economy and if this is in line with inflation targeting models.

119 In the next section, we provide a simple set of conditions drawn from the theoretical litera-  
120 ture. These conditions are used to guide the empirical analysis that follows and to provide  
121 a basis for interpreting the results. The empirical analysis considers the three countries,  
122 Australia, Canada and the United States, over samples starting in the early 1990s through  
123 to the end of 2007. The first stage of the analysis estimates the strict and flexible inflation  
124 targeting conditions. The second stage considers how well these estimated conditions satisfy  
125 the predictions of the model.

## 126 **2 Monetary Targeting Conditions**

### 127 **2.1 Strict Inflation Targeting**

128 We initially consider the simplest case of a central bank that uses its policy instrument to  
129 target only inflation — a strict inflation target (SIT). Given its model of the underlying

130 economy and forecasts, the central bank will adjust the policy instrument to ensure that  
 131 inflation does not deviate from target. Since in general the central bank's instrument only  
 132 affects inflation with a lag, it will operate to ensure that expected inflation — at a horizon  
 133 for which it can influence inflation — does not differ from target. If we suppose that relative  
 134 to time  $t$ , the horizon under its control is  $t + h$ ,  $h \geq \bar{h}$ , then optimal policy under strict  
 135 inflation targeting requires;

$$E_t(\pi_{t+h} - \pi^*) = 0, \quad h \geq \bar{h} \tag{1}$$

136 where  $\pi_{t+h}$  is inflation at time  $t + h$  and  $\pi^*$  is the target rate of inflation. An optimality  
 137 condition or Euler equation like (1) can be derived using the standard New Keynesian model  
 138 of optimal monetary policy for a central bank that is concerned only about inflation, Galí  
 139 (2008).

140 In most presentations of conditions such as (1), the focus is on the first horizon that is under  
 141 the control of the central bank, that is for projections of  $\pi_{t+\bar{h}}$ . But properly, the condition  
 142 should hold for all horizons beyond  $\bar{h}$ , a point emphasized by Woodford (2004, 2007). Note  
 143 that the choice of  $\bar{h}$  in general depends upon the underlying model for aggregate demand. For  
 144 our purposes, we need not specify a particular model of aggregate demand just a reasonable  
 145 choice for  $\bar{h}$ , which we discuss in the following section.

146 It is straight-forward to perform an empirical test of condition (1). Let  $\eta_{t+h} = (\pi_{t+h} - \pi^*)$   
 147 then we have

$$E_t \eta_{t+h} = 0, \quad h \geq \bar{h}$$

148 which implies that for any horizon greater than or to equal to  $\bar{h}$ , deviations of inflation from  
 149 target should be unpredictable using information available at time  $t$ . If the value of  $\pi^*$  is

150 known, possibly because it has been publicly announced by a central bank, it can be imposed  
151 and there are no parameters that need to be estimated. This is one of the approaches of  
152 Rowe and Yetman (2002).

153 Here, though, we treat  $\pi^*$  as unknown at each horizon and simultaneously estimate and test  
154 the restrictions implied by the forecast targeting model. That is, we estimate the following  
155 generalization of condition (1):

$$E_t(\pi_{t+h} - \pi_h^*) = 0, \quad h \geq \bar{h} \tag{2}$$

156 Given the estimates, we can then test the restriction that the parameters are consistent  
157 across horizons,  $\pi_h^* = \pi^*, \forall h \geq \bar{h}$ . We can also test whether the orthogonality conditions  
158 are satisfied. An advantage of this approach is the estimation of the inflation target  $\pi^*$ .  
159 This allows us to consider countries such as the United States, where there is no announced  
160 target, or countries that have an announced target band with no clear specification of a point  
161 target.<sup>9</sup> Most importantly, though, by estimating rather than imposing the inflation target,  
162 we are able to identify what central banks have achieved rather than what they announce  
163 as policy.

## 164 2.2 Flexible Inflation Targeting

165 Few if any central banks claim to be strict inflation targeters and more general or *flexible*  
166 targets are likely to be a better characterization of central bank behaviour. The two flexible

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<sup>9</sup>The Bank of Canada does stipulate that its goal is the mid-point of its target band of 1–3 percent. The Reserve Bank of Australia does not identify a point target.

167 inflation targets commonly discussed in the literature on monetary policy are:

$$E_t\left(\pi_{t+h} + \phi x_{t+h} - \pi^*\right) = 0 \quad h \geq \bar{h} \quad (3)$$

$$E_t\left(\pi_{t+h} + \phi(x_{t+h} - x_{t+h-1}) - \pi^*\right) = 0 \quad h \geq \bar{h} \quad (4)$$

168 where  $x_t$  is the output gap, the difference between the logarithms of output and potential  
169 output. Both of these conditions are associated with models of monetary policy when the  
170 central bank's loss function depends upon variation in both inflation and output gaps but  
171 arise under different assumptions of central bank behaviour; see Svensson (2003).

172 Condition (3) arises in a model with a forward-looking New Keynesian aggregate supply  
173 curve and the assumption that the central bank pursues discretionary monetary policy —  
174 that is, it re-optimizes monetary policy every period.<sup>10</sup> The condition has been referred to  
175 as a *leaning against the wind* approach since for inflation to be above its target the bank  
176 must ensure output is below capacity to minimize social welfare loss. The condition, which  
177 is the Euler equation from the bank's optimization problem, simply captures how the central  
178 bank trades off variation in inflation and output. Svensson (2003) refers to conditions such  
179 as these as a *specific inflation forecast targeting rule*. Here we use the terminology flexible  
180 to distinguish from the strict inflation forecast rules of preceding section (which is also a  
181 specific inflation forecasting target rule, though one based on a different objective function).

182 An alternative means of viewing this condition is as a conditional or state contingent inflation  
183 target, as discussed in Woodford (2003). This comes about from re-organizing the condition

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<sup>10</sup>Svensson (2003) provides an exact treatment of this condition when there are lags associated with monetary policy. The basic principle is outlined in Clardia, Galí, and Gertler (1999), among other places. See also Galí(2008) for a straightforward treatment.

184 to read as follows

$$E_t \pi_{t+h} = -\phi E_t x_{t+h} + \pi^* \quad h \geq \bar{h}$$

185 This emphasizes that in the near term, when expectations of the output gap are possibly  
186 non-zero, the bank will be targeting a state-contingent inflation rate rather than the strict  
187 target of  $\pi^*$ . Of course, for horizons sufficiently far in the future when the output gap has  
188 expectation zero, this state contingent inflation forecast target is simply  $\pi^*$ .

189 The parameter  $\phi$  plays an important role in conditions (3) and (4) in that it captures the  
190 relative weight the output gap variable receives in the flexible inflation target. If we can  
191 obtain stable empirical values for this parameter then we have a description of monetary  
192 policy which is of general practical interest since it will capture the manner in which central  
193 banks balance their objectives over the near term.

194 One could also attempt to use the underlying theoretical model to further interpret this  
195 parameter. Under certain assumptions about the structure of the underlying economy and  
196 preferences of the central bank,  $\phi$  will be a simple function of the slope of the Phillips curve  
197 ( $\alpha$ ) and the weight on output in the central bank loss function ( $\lambda$ ); specifically,  $\phi = \lambda/\alpha$  (see  
198 Svensson, 2003). Consequently, if we have a value of  $\alpha$  then we could infer a value for  $\lambda$ .  
199 For this paper, we leave such considerations aside, largely because there are many empirical  
200 studies of Phillips curves and it is not clear how to select an appropriate value of  $\alpha$ . Moreover,  
201 the theoretical models that provide the simple decomposition of  $\phi$  rely on Phillips curve  
202 representations very much simpler than those that are estimated, which further complicates  
203 choosing an appropriate value for  $\alpha$ . We can provide some arguments though that suggest  
204 the value for  $\phi$  is likely to be small, certainly less than one. First, empirical work for the US

205 that has estimated  $\lambda$  finds it to be essentially zero (Favero and Rovelli, 2003; Dennis, 2004,  
206 2006) while we certainly expect  $\alpha$  to be positive.<sup>11</sup> Second, Giannoni and Woodford (2005)  
207 provide estimates of  $\phi$  using US data that are around 0.1; their environment is much richer  
208 than that considered here so the comparison is not exact but this does provide a general  
209 guide. Finally, if  $\lambda$  arises from strict welfare theoretic considerations, then  $\phi$  reduces further  
210 to be inversely related to the elasticity of substitution among alternative goods in the agent's  
211 welfare function, which using standard calibrations implies  $\phi$  should be somewhere around  
212 0.1.<sup>12</sup>

213 Condition (4) also arises in a model with a forward-looking New Keynesian aggregate supply  
214 curve but in this case under the assumption that the central bank is able to commit to a time  
215 invariant optimal path for current and future monetary policy) Without going into detail, the  
216 reason the conditions differ can be summarized quite easily. With discretionary optimization,  
217 the central bank need not concern itself with the dynamic structure of the aggregate supply  
218 relation; it need only focus on the contemporaneous trade-off between the current output  
219 gap and inflation. Under commitment, the central bank's optimization problem does need  
220 to take into account the dynamic structure of the aggregate supply relation, in particular  
221 the dependence of current inflation on future inflation (with a forward-looking aggregate  
222 supply curve). Hence the trade-off between inflation and output will itself have a dynamic  
223 structure, as in condition (4).<sup>13</sup>

224 Condition (4) can also be motivated under different circumstances. It arises for a central  
225 bank committing to set monetary policy optimally while facing a backward looking aggregate  
226 supply curve. The difference in this case, though, is that the  $\phi$  parameter will be negative,

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<sup>11</sup>Other US studies also provide evidence that  $\lambda$  is very small; see the discussion in Dennis (2004).

<sup>12</sup>Woodford (2003, p.527).

<sup>13</sup>For the derivation of the condition and a full discussion of the trade-offs, see Svensson (2003).

227 that is  $\phi = -\lambda/\alpha$  so that inflation is positively related to changes in the output gap (Svens-  
 228 son, 2003). The reason we get this alternative relationship arises from the different dynamics  
 229 of the backward looking relative to the forward looking aggregate supply curve. See Svensson  
 230 (2003) for details.

231 Conditions (3) and (4), our flexible inflation targets, can be generalized for estimation in the  
 232 same manner as we did for the strict inflation targets. In this case, we have

$$E_t\left(\pi_{t+h} + \phi_h x_{t+h} - \pi_h^*\right) = 0, \quad h \geq \bar{h}$$

233 OR

$$E_t\left(\pi_{t+h} + \phi_h \Delta x_{t+h} - \pi_h^*\right) = 0, \quad h \geq \bar{h}$$

234 And as with the strict inflation targeting model, theory predicts that  $\phi_h = \phi$  and  $\pi_h^* = \pi^*$   
 235 for all  $h$ .

236 Setting aside the underlying theory, these conditions as written here are intuitively plausible.  
 237 Both imply a leaning against the wind interpretation for describing central bank policy. We  
 238 add a further similar condition that uses output growth to capture cyclical variation in  
 239 output rather than the output gap:

$$E_t\left(\pi_{t+h} + \phi_h \Delta y_{t+h} - \pi_h^*\right) = 0, \quad h \geq \bar{h}$$

240 The advantage of this forecast target is its transparency and consistency with much central  
 241 bank practice, which often focuses on output growth rather measures of output gaps.

## 242 **3 Empirical Results**

### 243 **3.1 Data Sources and Methods**

244 For the three countries, we use quarterly data with samples chosen specifically for each  
245 country based upon the period in which inflation targeting was adopted or, in the case of  
246 the US, a comparable period. Canada effectively adopted its current inflation target of 1–3  
247 percent in December 1993, so the Canadian sample is 1994:1–2007:4.<sup>14</sup> Australia adopted  
248 an inflation target of 2–3 percent in 1993, so the Australian sample is 1993:1–2007:4.<sup>15</sup> The  
249 sample for the United States is 1990:1–2007:4. Since we are not restricted to a specific  
250 period in this case, we start somewhat earlier to include the recession of the early 1990s in  
251 our sample. Details on source and construction of the series used in estimation are provided  
252 in Table 1.<sup>16</sup>

253 For all three countries, we use a headline measure of consumer price inflation, constructed  
254 as a year on year measure, consistent with the definitions of inflation targets at both the  
255 Bank of Canada and the Reserve Bank of Australia. These are presented in Figures 1–3. An  
256 alternative measure would be to use an inflation rate that has had volatile items such as food  
257 and energy, as well as tax changes, removed. Such measures are certainly used by the central  
258 banks as intermediate targets to guide policy. Our choice of headline is, however, consistent  
259 with what the banks are in fact targeting and ultimately responsible for controlling over the

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<sup>14</sup>Bank of Canada webpage: [www.bank-banque-canada.ca/en/backgrounders/bg-i3.html](http://www.bank-banque-canada.ca/en/backgrounders/bg-i3.html).

<sup>15</sup>Reserve Bank of Australia webpage: [www.rba.gov.au/MonetaryPolicy/about\\_monetary\\_policy.html](http://www.rba.gov.au/MonetaryPolicy/about_monetary_policy.html). The formal inflation target commenced in 1996; however, inflation targeting has in practice been in effect since 1993.

<sup>16</sup>We have investigated monthly data, which is readily available for Canada and, to some extent, for the United States. The quality of estimation, however, is poor and we suspect this is due to weaker instruments. There are also difficulties constructing a meaningful measure of the output gap on a monthly basis. Nonetheless, a monthly frequency has the advantage of being more closely aligned with monetary policy decisions and probably merits further investigation. We leave this for future work.

260 policy horizon.<sup>17</sup>

261 For the output gap, we use the Hodrick-Prescott filter to calculate potential GDP. This is a  
262 relatively crude means of identifying the output gap but does have the advantage of being  
263 easily applied across the three countries in a systematic manner. All inflation rates, growth  
264 rates, and deviations from trend are measured in annual percentage terms.

265 Two practical issues arise when estimating the theoretical moment conditions in equations  
266 (2)–(4). The first concerns the instruments used in estimation; the second concerns the  
267 output gap measures used in the objective function.

268 The instruments used in estimation,  $z_t$ , must be observable at time  $t$ . For quarterly national  
269 accounts data, and any series derived from them, this means using measures for  $t - 1$  and  
270 earlier, since there is a two to three month delay in the production of these series. Similarly,  
271 consumer price inflation numbers are not available until after the end of the quarter, though  
272 in the case of Canada and the United States, which report monthly numbers, there is consid-  
273 erable information within the quarter about current inflation. Nonetheless, for consistency  
274 across countries, we only consider inflation and output measures at  $t - 1$  to be valid instru-  
275 ments at time  $t$ . Where we use other instruments, such as interest rates and commodity  
276 price inflation, that are consistently available on a monthly basis, we use time  $t$  values.

277 We will also use as instruments measures of the output gap, either in levels or quarterly  
278 differences. For these to be valid instruments, they need to be constructed using only current  
279 (time  $t - 1$ ) information. To achieve this, we construct a sequence of recursive output gap  
280 series using the HP filter. We begin with a series for GDP (in logarithms),  $y_t$ , for each country  
281 over the sample 1981:1–2007:4. Denote this full sample as  $t = -p + 1, \dots, 0, 1, \dots, T$ . Let

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<sup>17</sup>We do make one adjustment here along these lines. Australian CPI is adjusted to remove the one off effects of the introduction of the goods and services tax in 2000. Details are in Table 1.

282  $HP(y_i, i = -p + 1, \dots, t)$  be the HP filter over the first  $t + p$  observations and the associated  
 283 output gap series is  $\{x_{i,t}\}_{i=-p+1}^t = HP(y_i, i = -p + 1, \dots, t)$ . Then for each observation  
 284  $t = 1 \dots T$ , we use the last element of each of these  $T$  series as our recursive output gap  
 285 measure:  $x_t^R = \{x_{t,t}\}_{t=1}^T$ . For the change in the output gap, which we also use as an  
 286 instrument, we have the series:  $\Delta x_t^R = \{x_{t,t} - x_{t-1,t}\}_{t=1}^T$ . Finally, because of the timing  
 287 of the national accounts data, we use  $\{x_{t-1}^R, \Delta x_{t-1}^R\}$  as instruments for time  $t$ . The full  
 288 sample and recursive level output gaps for each country, along with the inflation measures,  
 289 are presented in Figures 1–3. Inspection of these show that the difference between the two  
 290 is largely one of levels. Once differenced, the full sample and recursive output gap measures  
 291 are highly correlated for each country.

292 With these considerations in mind, we choose the following variables as instruments: the  
 293 current and first two lags of commodity price inflation; the first two lags of CPI inflation; the  
 294 (recursive) output gap and its first difference both lagged one period; lagged output growth  
 295 and the change in a short term interest rate. These are denoted as,

$$z_t = \{1, \pi_t^{cx}, \pi_{t-1}^{cx}, \pi_{t-2}^{cx}, \pi_{t-1}, \pi_{t-2}, x_{t-1}^R, \Delta x_{t-1}^R, \Delta y_{t-1}, \Delta i_t\}.$$

296 Details of the series are in Table 1. We further discuss the choice and quality of these  
 297 instruments below.

298 The second practical issue that arises is the measure used in the objective function for the  
 299 output gap (or its difference). To facilitate discussion of this point, consider the restricted  
 300 version of equation (3):

$$E_t(\pi_{t+h} + \phi x_{t+h} - \pi^*) = 0, \quad h \geq \bar{h}.$$

301 One way to interpret these equations is that the bank is attempting to steer the economy as  
302 close as possible to its projections of inflation and the output gap for these horizons. With  
303 this interpretation in mind, one might then wish to use the bank's own time  $t$  projections in  
304 the above conditions to estimate  $\phi$  and  $\pi$ , giving an indication of the balance between these  
305 objectives, and examine the consistency of this balance across horizons. This is not, however,  
306 a test of the optimizing framework since that requires that the bank achieve this balance  
307 with *actual* inflation and output gap, not the bank's projections for these variables. To put  
308 it somewhat differently, the bank's projections are its stated preferences; we are interested in  
309 whether we can use the forecast targeting framework to uncover its revealed preferences and  
310 its ability to control the economy.<sup>18</sup> This same argument applies to the suggestion that the  
311 recursive output gap measures be used in the objective function as these measures are likely  
312 to be much closer to what the bank believes will be the output gap in the near future. Again,  
313 however, the optimizing framework is not concerned with these artificial evolving measures  
314 but the actual path for inflation and output.

315 Following this logic, the variables required in the objective function are the correct or true  
316 values for these variables, which of course we do not have. But our best measure using the  
317 HP filter is arguably that constructed from the full sample of data, which in terms of the  
318 notation above, means using  $x_{t,T}$  and  $\Delta x_{t,T}$ . This then is how we proceed. For simplicity,  
319 though, we use the notation  $x_t$  and  $\Delta x_t$  for these full sample measures.<sup>19</sup>

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<sup>18</sup>Kuttner (2004) evaluates these conditions, somewhat less formally than we do, but using central bank forecasts as discussed in the text. This is still an interesting exercise, particularly if one is interested primarily in the central bank's preferences concerning the balance between objectives. But for reasons noted, our view is that this is not a complete test of the optimizing framework. Moreover, as Kuttner notes, there are considerable difficulties with backing out output gap forecasts from central bank forecasts, which typically only involve output growth. Finally, and critically, the forecasts must be conditioned on the proposed path for the policy instrument that will deliver these forecasts. In many instances, central bank forecasts are not so constructed. These latter two concerns do not arise with the approach we follow.

<sup>19</sup>The same arguments in favour of using the full sample output gap can be further used to support the

320 By proceeding this way, we are really adding another layer onto the optimizing framework:  
321 not only are we asking whether the bank is following — to some approximation — an optimal  
322 forecasting framework but we are asking whether it is any good at identifying the goals with  
323 which it is concerned (in this case, the output gap).

324 The final aspect we need to specify is the horizons that we focus on. The only issue here  
325 is that we need to consider horizons for which monetary policy has an effect on inflation  
326 and output. To this end, we consider horizons two quarters ahead or more (so  $\bar{h} = 2$ ).  
327 While empirically this would be generally regarded as too early for the main or maximum  
328 effects of monetary policy on inflation and output, that is not the issue here. As Woodford  
329 (2004) stresses, what matters is that there is some ability for the central bank to affect these  
330 variables and two quarters is certainly consistent with most empirical studies on the effects  
331 of monetary policy (see for example Christiano, Eichenbaum, and Evans, 2005). Moreover, it  
332 is the near term horizons that are potentially the most interesting since it is here where there  
333 will be meaningful trade offs between inflation and output. At longer horizons there will  
334 be much less expected cyclical variation in output and in inflation around its target.

### 335 **3.2 Strict Inflation Forecast Targets**

336 Table 2 presents single equation estimates for  $h = 2, 4, 6, 8$  and system equation estimates for  
337  $h = 2, 4$  for each of the three countries. All models are estimated using generalized method  
338 of moments (GMM). We follow the usual procedure of iterating the estimation using as the  
339 weighting matrix the inverse of successive estimates of the covariance matrix. The covariance

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use of current (full sample) vintage GDP data, as we do, versus real time GDP data. Technically, though, we should use real time data for output measures when we use these in the instrument sets — though we do not anticipate that the effects would be substantive. We leave this for future work.

340 matrix is estimated following Newey and West (1987) with truncation parameters indicated  
341 in the table.<sup>20</sup>

342 For the single equation estimates for each of the three countries, the estimates of the inflation  
343 target are all statistically significant and reasonably uniform over the different horizons.  
344 Canada's are the lowest, ranging from 1.7 to 2.1 percent while Australia and the US are  
345 fairly similar, ranging from 2.6 to 2.7 percent and 2.7 to 2.9 percent respectively. For all  
346 horizons and for each country, we cannot reject the over-identifying restrictions, based on  
347 Hansen's (1982)  $J$ -statistic, at usual significance levels. These results do not provide any  
348 direct evidence against the strict inflation forecast targeting model, including the requirement  
349 that the inflation target be stable across different horizons. It is also worth noting that in  
350 the case of Canada, there is a tendency to target (based on these estimates) inflation slightly  
351 below the mid-point of the published target of 1–3 percent. In contrast, for Australia, there  
352 is a tendency to target inflation at the high end of the published target of 2–3 percent. As  
353 for the United States, these estimates suggest that its actual behaviour over this period is  
354 comparable to explicit inflation targeting countries.

355 Table 2 also presents system based estimates for the strict inflation targeting model. Because  
356 of difficulties with estimation, we limit the system to the first two horizons.<sup>21</sup> From a policy  
357 perspective, this is not unreasonable since the two and four quarter horizon are clearly focal  
358 when setting monetary policy. The systems are estimated both as an unrestricted form,  
359 where the inflation targets are allowed to vary across horizons, and in a form where they

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<sup>20</sup>The choice of truncation parameter reflects the fact that for a forecast horizon of  $h$ , there is likely to be a moving average structure of  $h - 1$ ; Hansen and Hodrick (1980). For the single equation estimates, this is our choice of  $h$ . For the system estimates, we choose  $h$  to be one less than the maximum horizon. All estimation programmes, in GAUSS, are available upon request.

<sup>21</sup>We limit the horizon to four for the system estimates because of difficulty in getting the estimation to converge, which we conjecture may be due to weak instruments. Instrument quality is discussed further below.

360 targets are restricted to be equal. The advantage of the system estimates is that we can now  
361 test formally whether the inflation targets are stable across horizons.

362 For each of the three countries, the estimates of  $\pi^*$  are comparable to the single equation  
363 estimates. And as before, we cannot reject the over-identifying restrictions. As far as  
364 parameter constancy is concerned, for Canada the two estimates are virtually identical at  
365 1.8 percent and we cannot reject the hypothesis that the two targets are equal. When the  
366 model is estimated subject to these restrictions, we again obtain an inflation target of 1.8  
367 percent.

368 These results are similar to those reported in Rowe and Yetman (2002) for the inflation  
369 targeting sample they focus on, 1992-2001. Their estimate for the inflation target for this  
370 period is 1.6 percent. This number can be compared to our single equation estimate for  
371  $h = 8$ ,  $\pi_8^* = 2.1$ , as this is the horizon they use for their estimation. Our estimate is  
372 somewhat higher, which may be because we use headline inflation rather than core inflation  
373 as they do, or the different sample, or both. Of more relevance though is that they also fail  
374 to reject the over-identifying restrictions as we do here, finding evidence in favour of a simple  
375 inflation targeting model. This is in fact the principal conclusion of their study.

376 For Australia and the United States, we reject the restriction the coefficients are equal across  
377 the two and four quarter horizon. In the case of Australia, the rejection is very strong with  
378 a  $p$ -value of 0.00. For the United States, the  $p$ -value is 0.07 (throughout, we focus on a ten  
379 percent significance level). For Australia, the difference is perhaps economically meaningful  
380 as well; the two coefficients are 2.8 and 3.1 percent. For the United States, however, the  
381 difference is smaller, 2.7 versus 2.8 percent, and perhaps not economically meaningful.

382 These results provide some support for the strict inflation forecast targeting model for all

383 three countries, though with some qualifications about parameter constancy over different  
384 horizons for Australia and possibly for the United States. We find these results quite sur-  
385 prising, largely because our priors are that central banks do care about cyclical variations in  
386 aggregate demand in the short run and as such, we would anticipate that the test of over-  
387 identifying restrictions would provide evidence against the model. It is possible, though, that  
388 the Hansen's  $J$ -test is not sufficiently powerful to identify mis-specification of the model and  
389 so we now turn to richer targeting models.

### 390 **3.3 Flexible Inflation Forecast Targets**

391 Table 3 reports the estimates of the first of the flexible target conditions, equation (3), which  
392 uses the output gap  $x_t$  in the objective function. Recall that this condition can be motivated  
393 as arising from discretionary optimization by a central bank facing a forward-looking Phillips  
394 curve and in this instance we expect  $\phi$  to be positive and less than one.

395 For Australia, the single equation estimates of  $\phi$  are positive at all four horizons though only  
396  $h = 2$  and  $h = 6$  are statistically significant (using a two-sided  $t$ -test with a ten percent  
397 significance level). The point estimates range from roughly 0.1 to 0.2, magnitudes that are  
398 consistent with expectation and without too much variation across the horizons. For the  
399 inflation target,  $\pi^*$ , the estimates are again statistically significant, consistent with prior  
400 expectations, and relatively stable across the horizons. When we estimate the model as a  
401 system over  $h = 2, 4$ , a similar pattern emerges: all but  $\phi_4$  are statistically significant. When  
402 we test for stability of the coefficients across the two horizons, we cannot reject a common  
403 value for the inflation target coefficient but we do strongly reject a common weight on the  
404 output gap. In summary, for Australia, this is a plausible model of flexible inflation forecast

405 targeting with two qualifications: the insignificant coefficient estimate on the  $h = 4$  horizon  
406 and, relatedly, the lack of parameter constancy across horizons. If we have strong prior beliefs  
407 in the restrictions of the model then we could simply use the restricted estimates reported  
408 in Table 3, which provide a  $\phi$  coefficient of 0.11 and an inflation target of 2.9 percent, which  
409 is also a plausible model of flexible inflation forecast targeting.<sup>22</sup>

410 In contrast to Australia, the estimates for Canada and the US in Table 3 provide little  
411 support for this type of flexible inflation target. For Canada, the  $\phi$  coefficients are negative  
412 and in all but one instance (single equation,  $h = 4$ ) statistically significant. Taken at face  
413 value, these estimates suggest that monetary policy in Canada is *leaning with the wind* rather  
414 than *leaning against the wind*. For the United States, the single equation estimates of the  $\phi$   
415 parameter are in all but one instance statistically insignificant — suggesting that the output  
416 gap could be dropped from these equations implying a strict inflation forecast target (which  
417 would be consistent with the studies mentioned previously that found a zero value for  $\lambda$ ).  
418 The system estimates, in contrast, give rise to statistically significant coefficients for  $\phi$  at  
419 both the two and four quarter horizon; however, one coefficient is negative the other positive,  
420 which seems an implausible description of monetary policy. On balance, a flexible inflation  
421 target using the output gap does not appear to be a useful description of monetary policy  
422 in either Canada or the US.

423 Table 4 reports the estimates for a flexible inflation forecast target using the change in the  
424 output gap. As previously discussed, this can be motivated either as the outcome of a central

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<sup>22</sup>A comparison of the single equation and system estimates in these tables reveals that the unrestricted system estimates can differ significantly from the single equation estimates for the same horizons — as they do for Australia in Table 2. This may at first seem puzzling since the single equation models are present in the system estimates. The source of the difference is the weighting matrix used in the GMM estimation, which is proportional to inverse of the covariance matrix. With the system estimates, the weighting matrix depends upon the entire system rather than the single equation and so the parameter estimates may differ.

425 bank facing a purely backward looking Phillips curve, in which case  $\phi$  will be negative, or as  
426 the outcome of a central bank, faced with a forward looking Phillips curve, able to commit  
427 to optimal monetary policy. In this latter case,  $\phi$  will be positive.

428 An immediate conclusion from Table 4 is that across all three countries, all of the  $\phi$  coeffi-  
429 cients are positive or not statistically different from zero (at the ten percent level) with one  
430 exception, the coefficient for Canada in the single equation estimates for  $h = 6$ . These pos-  
431 itive coefficients are consistent with forward looking rather than backward looking Phillips  
432 curves.<sup>23</sup>

433 The single equation estimates are somewhat mixed; while the inflation target coefficients are  
434 consistent with earlier results and prior expectations, the  $\phi$  parameters do vary considerably.  
435 If we focus on only the first two horizons, where instrument quality is better, then the  
436 estimates for  $\phi$  tend to be positive or statistically insignificant. Matters look considerably  
437 better, however, if we consider the system estimates. In this case, the  $\phi$  parameters for each  
438 of the three countries are statistically significant, positive, and again take on small values  
439 as expected. The estimates of  $\pi^*$  are also consistent with expectations and line up roughly  
440 with what we observed in Table 2 under strict inflation targeting. And as before, we cannot  
441 reject the over-identifying restrictions for any of the models.

442 Looking at each country individually, the unrestricted estimates for Australia have  $\phi$  co-  
443 efficients of 0.10 and 0.16 for  $h = 2, 4$  and inflation targets of 2.7 and 2.8. When we test  
444 whether these coefficients are equal across the two horizons, we fail to reject these hypotheses  
445 at usual significance levels. The associated restricted estimates are 0.13 and 2.7, providing

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<sup>23</sup>Whether or not Phillips curves are backward or forward looking, or some combination of both, has been the focus of a considerable literature, see Rudd and Whelan (2005). Our results provide only very limited indirect evidence in this respect. To explore this issue in a substantive manner requires a structural model of the economy in contrast to our limited focus on inflation targets.

446 a very plausible model of flexible inflation forecast targeting for Australia. Recall that for  
447 Australia we were also able to obtain a plausible model using the level of the output gap,  
448 though with inconsistency in coefficient estimates across horizons. As the results in Table  
449 4 more closely accord with the theoretical model, we view this as our preferred model for  
450 Australia. Either way, of course, we have evidence of a flexible inflation target, one where  
451 the Australian authorities are leaning against the wind.

452 For Canada, we have estimates for  $\phi$  of 0.20 and 0.16 for  $h = 2, 4$  and estimates for the  
453 inflation targets of 1.9 and 1.6 percent. In this case, we reject the hypothesis that the  
454 two inflation targets are common across horizons; we do not reject the hypothesis, though,  
455 that the two  $\phi$  coefficients are common. For comparison purposes, we also report the fully  
456 restricted estimates, giving a  $\phi$  coefficient of 0.14 and an inflation target of 1.8 percent. For  
457 the United States, we have estimates for  $\phi$  of 0.16 and 0.07 for  $h = 2, 4$  and estimates for  
458 the inflation targets of 2.7 and 2.7 percent. In contrast to Canada, though, we cannot reject  
459 the hypothesis of a common inflation target across horizons but do reject the hypothesis of  
460 a common  $\phi$  parameter. Again, for comparison purposes, we report the restricted estimates,  
461 which in this case are 0.09 and 2.7.

462 There are two points of comparison with the related empirical literature. First, our results  
463 suggest that all three countries have inflation and output paths consistent with flexible infla-  
464 tion targets, implying that each puts positive weight on output variation in their objective  
465 functions (recall that  $\phi$  can be decomposed to be proportional to  $\lambda$ , the weight on output  
466 variation in the central bank's objective function). We are unable to provide an estimate  
467 of the weight but our results do suggest that it is non-zero. This contrasts with Dennis's  
468 (2004, 2006) results for the United States. Second, we can loosely compare our  $\phi$  estimates  
469 with those of Giannoni and Woodford (2005), which are very close in magnitude to those

470 reported here.

471 Table 5 reports estimates of the model where output growth is used rather than the output  
472 gap or the change in the output gap. In part, this provides a check on our previous results  
473 but may also be interpreted as an alternative model in its own right, where the central bank  
474 focuses on the readily available and interpretable output growth measure to guide policy. It  
475 also has the practical advantage of not relying on calculations of the output gap. Because  
476 output growth and changes in the output gap are highly correlated for all countries, the  
477 results in Table 5 closely accord with those in Table 4. Focusing on the system estimates  
478 for brevity, we see that across the three countries the  $\phi$  estimates are essentially the same as  
479 are the conclusions from the restriction tests. The same conclusion holds for the estimates  
480 of the inflation target once one realizes that it now combines the target for inflation as well  
481 as the ‘target’ for output growth.

482 To clarify this last point, it is helpful to change the notation somewhat from that in the  
483 tables. The condition we are estimating is,

$$E_t(\pi_{t+h} + \phi\Delta y_{t+h} - \tau) = 0$$

484 where  $\tau$  is the combined target. This can be reinterpreted as follows:

$$E_t(\pi_{t+h} + \phi(\Delta y_{t+h} - \Delta y) - \pi^*) = 0$$

485 where  $\Delta y$  is the output growth target and  $\tau = \phi\Delta y + \pi^*$ . If, by way of example, we use the  
486 Australian restricted estimates from Table 4 for  $\pi^*$  and the restricted estimates from Table 5  
487 for  $\tau$  (reported as  $\pi^*$  in the table), we can back out an estimate of the output growth target.

488 In this case, it is 3.4 percent. This is very close, as we would hope, to average quarterly  
489 growth rates over this sample, which is 3.7 percent (annual terms). Similar conclusions hold  
490 for Canada and the United States. Using the methods outlined above and the restricted  
491 estimates in Tables 3 and 4, we obtain  $\Delta y = 3.6$  for Canada and  $\Delta y = 2.2$  for the United  
492 States. These compare to quarterly average growth rates of 3.3 and 2.9 percent (annual  
493 terms).

494 In summary, we have plausible general descriptions of flexible inflation forecast targets for all  
495 three countries though for two of these countries, Canada and the United States, we observe  
496 significant variation in coefficients across horizons. And in both of these cases, the difference  
497 in estimates is also, arguably, significant in economic terms. It is possible to plausibly  
498 interpret the pattern of variation. For Canada, we observe that its near term (two quarter)  
499 inflation target is higher, or less strict if you will, than its longer horizon (four quarter)  
500 target. This might be explained by greater concerns or uncertainty about output costs of a  
501 tighter near term target relative to the four quarter horizon. The United States can also be  
502 interpreted as being less stringent in the short run with its inflation target though in this  
503 case it shows up as a greater weight on the near term change in the output gap. Whatever  
504 the explanation, these variations are still departures from the model, suggesting either the  
505 forecast targeting model may be too simple or, if we accept the model's prescriptions, that  
506 these central banks could improve their targeting behaviour.

507 There is a further point worth making based on these estimates of flexible inflation targets  
508 — they are entirely dominated by the behaviour of inflation, even allowing for a statistically  
509 significant coefficient on the change in the output gap term. Figure 4 presents the residuals  
510 or deviations from target for the unrestricted system estimates reported in Table 4 for each of  
511 the three countries for the two quarter horizon. Also included in the Figure are the inflation

512 rate and the scaled change in the output gap,  $\hat{\phi}_2 \Delta x_t$ . Together these two series make up the  
513 flexible inflation target. The dominant role of inflation in the residual series is immediately  
514 apparent, arising because the scaled change in the output gap is, relative to the variation in  
515 output, much smaller. A very similar picture emerges if one uses the output growth and the  
516 coefficient estimates from Table 5.

517 There are two implications from this conclusion. The first concerns whether the flexible  
518 inflation targeting model fits the data better than the strict inflation targeting model. The  
519 results tend to favour the flexible target model in so far as when we include the change in  
520 the output gap it is statistically significant. But this is, so far, the only substantive support.  
521 When we estimate the strict inflation targeting model we do not find any direct evidence  
522 against the model. This latter conclusion may seem surprising; given that the change in the  
523 output gap is significant we might expect the strict inflation target model to be rejected based  
524 on Hansen's  $J$ -statistic. But when we consider that the contribution to the residual from the  
525 change in the output gap is very small, the failure to reject is perhaps understandable. The  
526 consequence of this is that it is going to be difficult empirically to discriminate between these  
527 two models. Below, we further test the predictions of the model by considering whether the  
528 deviations from the targets, strict or flexible, are predictable over the sample; as we shall  
529 again see, it is still difficult to discriminate between the two models.

530 The second implication of these results concerns how we might evaluate central bank be-  
531 haviour or, more particularly, how we might evaluate a flexible inflation targeting central  
532 bank. One way to think about this is to re-organize the flexible inflation target condition,  
533 as Woodford (2003) does, into a state-contingent target for inflation (at the two quarter  
534 horizon):

$$\pi_{t+2} = \pi^* - \phi \Delta x_{t+2}$$

535 With  $\phi$  estimates around 0.1 to 0.2, only fairly large changes in the output gap are going to  
536 substantially affect the conditional inflation target. Of course, in theoretical presentations,  
537  $\pi^*$  is usually taken to be zero and in this case output gap changes would play a larger role.  
538 But for empirically relevant inflation targets of close to two percent, their role is significantly  
539 diminished.

540 Before we consider further specification tests of the models, we briefly discuss our choice of  
541 instruments and instrument quality. We selected a consistent set of instruments across all  
542 three countries. As a guide to instrument choice, we refined the instrument set to ensure that  
543 the *system equation* estimates, which are demanding to estimate because of the number of  
544 moments, are consistent with the *single equation* estimates. Further, because we have strong  
545 prior information on the magnitude of the  $\pi^*$  parameter, we focused on sets that provided  
546 estimates consistent with these priors. Within these limits, our parameter estimates are  
547 reasonably robust.<sup>24</sup> A further robustness concern is the choice of horizon for the system  
548 estimates. Looking at sets of moment conditions at different horizons than we do here can  
549 give rise to significantly different results, which we suspect is due to instrument quality.

550 The quality of instrumental variables estimation depends greatly upon the quality of the  
551 instruments. In Table 6, we report instrument quality measures for each of the endogenous  
552 variables. In the weak instruments literature, an  $F$ -statistic of 10 or higher is considered an  
553 indication of a good instrument (Stock, Wright, and Yogo, 2002). Unfortunately, none of  
554 our measures are this high though in some instances at the two quarter horizon the statistics  
555 are close, values around 8 or 9. The relative weakness of instruments here is obviously an

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<sup>24</sup>An example of the sensitivity to instrument choice is the estimate of  $\pi^*$  for Australia for  $h = 8$  reported in Table 5. As noted in the table, we introduce an additional instrument,  $i_t$ , for this model. With the instrument set in use for the other models, we obtain an estimate of  $\pi^* = 10.15$ , which is not consistent with our priors or indeed any of the other estimates. If we use this expanded instrument set for the other horizons the results are essentially unchanged.

556 important qualification to our results. The difficulty arises in part from the nature of the  
557 estimation problem — it is always going to be difficult to find instruments for these variables  
558 because of the lags involved. And this of course makes it particularly difficult for the longer  
559 horizons and explains our focus on the two and four quarter horizon.

### 560 **3.4 Further Tests of the Models**

561 While all of the models presented so far are not rejected based on Hansen’s  $J$ -test of over-  
562 identifying restrictions, it is possible that this is not a very powerful test of the model.  
563 As noted, we have already seen that it fails to discriminate between the strict and flexible  
564 inflation target despite the statistically significant coefficients on various output measures. To  
565 pursue this further, we ask whether residuals from either the strict or flexible inflation targets  
566 are predictable; theoretically, any variable known at time  $t$  should not predict deviations from  
567 the targets.

568 For the strict inflation target models, we use the single equation estimates for  $h = 2, 4$ . We  
569 chose the single equation estimates because they are relatively stable across horizons. For  
570 the flexible inflation target models, we use the unrestricted system estimates based on the  
571 change in the output gap (Table 4). For each model, we regress the two and four quarter  
572 horizon residual on the following sets of variables: (1) lagged inflation; (2) lagged output  
573 gaps (recursive); (3) lagged changes in output gaps (recursive); (4) lagged changes in output;  
574 (5) current and lagged changes in the policy nominal interest rate; and (6) current and lagged  
575 changes in the nominal exchange rate (except for the United States). Details of the series  
576 are provided in Table 1.

577 The results for Australia are presented in Table 7. Significant coefficients (ten percent two-

578 sided  $t$ -test) are indicated in bold. A first immediate conclusion is that the predictability  
579 of deviations from the strict inflation target is the same as that for the flexible target,  
580 which reinforces our previous point that the output gap contributes relatively little to the  
581 deviations. At the two quarter horizon, we find lagged inflation predicts deviations from  
582 the either target and, summing the coefficients, the effect is positive. One interpretation of  
583 this, and this will be true for any instance where we observe predictability, is that the target  
584 is mis-specified: we are missing some objective of the central bank or we are treating the  
585 objectives too simply.<sup>25</sup> Another interpretation is the Reserve Bank has not been aggressive  
586 enough in its control of inflation over the entire course of the inflation targeting experience.<sup>26</sup>  
587 At the two and four quarter horizon, again for both models, we also find changes in policy  
588 interest rates predict deviations from targets. On balance, the relationship is positive. Again,  
589 this may point to mis-specification of the target. Alternatively, it may mean that policy  
590 interest rate rises, associated with excess inflation, have not been sufficiently aggressive.

591 The results for Canada, presented in Table 8, look quite good. One or two variables are  
592 statistically significant but the information in them is relatively small. In no instances do  
593 the  $\bar{R}^2$ s exceed 0.1 and in most instances they are much lower than that. So there is relatively  
594 little predictability in the Canadian inflation target, strict or flexible. As far as comparing  
595 the two models, if anything the strict inflation targeting regime fairs slightly better (based  
596 on goodness of fit), though there is really very little increase in predictability. On balance,

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<sup>25</sup>As these models are enriched, either by refinements to the economic environment or to the objective functions of the central bank, the targeting conditions become more complicated. See Woodford (2003). This is a real and important possibility and an obvious direction for further work. Our objective, however, is to ask whether the simple targets used here, and that could be easily used in practice by central banks, have any empirical relevance.

<sup>26</sup>This role for lagged inflation is strongly influenced by the early part of the sample, where there are significant swings in inflation. If we restrict the forecast regressions to the latter part of the sample, deviations from target are no longer predictable by lagged inflation.

597 we would argue that Bank of Canada’s behaviour over the inflation targeting period has  
598 been quite consistent with either a strict or flexible inflation targeting model.

599 For the United States, presented in Table 9, we see the same key result that we saw for  
600 Australia: considerable persistence in inflation. Again, the total effect is positive leading  
601 to similar conclusions that we put forward for Australia. There is also some evidence of  
602 policy interest rates predicting deviations from the strict inflation target, notably at the  
603 four quarter horizon. This goes away for the flexible inflation target providing some limited  
604 support for this model.

## 605 4 Conclusions

606 We examine strict and flexible inflation targets for two inflation targeting countries — Aus-  
607 tralia and Canada — as well as the United States. These targets can be motivated from  
608 standard theoretical models of monetary policy in New Keynesian environments though they  
609 also have a fairly simple intuitive interpretation, representing the near term balance between  
610 inflation and cyclical variations in output that a central bank wishes to achieve. For all three  
611 countries, we obtain plausible estimates of the weight on output variations in the flexible  
612 inflation forecast target that captures this balance. Remarkably, the parameter estimates  
613 for this weight are very similar across the three countries.

614 Although the parameter estimates are plausible, we do identify a number of qualifications  
615 to the results. First, for our preferred models there is evidence that the weights in the  
616 forecast targets for Canada and the United States are not constant across different horizons  
617 as we would expect. Of greater importance, however, is that for Australia and the United  
618 States deviations from the forecast targets are predictable, suggesting possible problems with

619 the specification of the simple forecast targeting model for these countries. For Canada, in  
620 contrast, these specification issues do not arise and, on balance, we think the simple forecast  
621 targeting model works quite well in this instance.

622 There are a number of lessons from the exercise that are worth emphasizing. First, despite a  
623 number of qualifications including some concerns about instrument quality, we see the results  
624 as generally quite supportive of the forecast targeting approach. One way to interpret what  
625 we have done is that it is analogous to the empirical literature on fitting Taylor rules as  
626 a description of monetary policy and a possible rule to which central banks might commit.  
627 Svensson (2003) and Woodford (2007) strongly advocate commitment by central banks to the  
628 sorts of forecast targets considered here. Our results demonstrate that the actual behaviour  
629 of these central banks, particularly Canada, is broadly consistent with such targets and that  
630 a formal commitment would be a practical possibility.

631 The second lesson from our analysis is that the difference between strict and flexible inflation  
632 forecast targeting is, empirically, quite subtle. Discriminating between the two types of  
633 targeting, for the outside observer, is going to be difficult. The reason for this is that  
634 the targets — weighted average of inflation and output variation — are dominated by the  
635 behaviour of inflation. To our minds, this strengthens the arguments for central banks to  
636 be more transparent about the near term objectives since reading the entrails of their policy  
637 may not be sufficient to assess and judge policy objectives.

638 The third lesson is simply a practical one. As far as specifying forecast targets are concerned,  
639 we find essentially no difference in our results between using changes in the output gap —  
640 as prescribed by theory — and output growth. This points to the possibility of using output  
641 growth — which is readily measured and easily explained — in forecast targets rather than

642 measures of the output gap that rely on measures of potential output.

643 As a final broad point, we attempt to fit very simple models of strict and flexible inflation  
644 targeting. Obviously, there are many possible policy considerations that are absent from  
645 these models; central banks may have significantly richer set of objectives than we have  
646 considered here. Interest rate and exchange smoothing are two such possible directions that  
647 could be considered for future research.

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**Table 1: Data Sources and Definitions**

Variable	Description	Source
<u>Australia</u>		
$Y$	GDP SA at annual rates: chained 2005-06 dollars	Tab. G10, ABS 5206, RBA Bulletin
$P$	CPI All Groups	Tab. G02, ABS 6401, RBA Bulletin
$i^p$	Money Market Rate	19360B..ZF..., IFS Series
$i$	90 day Banker Acceptance Bill Rate	RBA Bulletin
$s$	AUD/USD Exchange Rate	RBA Bulletin
<u>Canada</u>		
$Y$	GDP SA at annual rates: chained 2000 dollars	Tab. 3800002, v1992067, CANSIM
$P$	CPI All, 2005 Basket, Avg. of monthly obs.	Tab. 3260020, v42690973, CANSIM
$i^p$	Bank rate	Tab. 1760043, v122530, CANSIM
$i$	3 Month Treasury Bill Rate	Tab. 1760043, v122531, CANSIM
$s$	CAD/USD Exchange Rate	Tab. 1760064, v37426, CANSIM
<u>United States</u>		
$Y$	Qrt: GDP SA at annual rates: chained 2000 dollars	BEA GDPC96
$P$	CPI All Urban, All Items, Avg. of monthly obs.	BLS CPIAUCSL
$i^p$	Effective Federal Funds Rate, Avg. of monthly obs.	Board of Governors, H.15
$i$	3 Month Treasury Bill Rate	Board of Governors, H.15
<u>Commodity Prices</u>		
$P^{cx}$	Non-Fuel Index, Avg. of monthly nos.	00176NFDZF..., IFS Series
Variable	Description/Details	Construction
$\pi_t$	Year-on-year qrt. CPI inflation, %	$100 \cdot (P_t - P_{t-4})/P_{t-4}$
$\pi_t^{cx}$	Year-on-year qrt. commodity price inflation, %	$100 \cdot (P_t^{cx} - P_{t-4}^{cx})/P_{t-4}^{cx}$
$\bar{y}_t$	H-P filter, $\lambda = 1600$ ; sample 1980:Q1-2007:Q4	$HP(\ln Y_t, 1600)$
$x_t$	Output gap, annual %	$400 \cdot (\ln Y_t - \bar{y}_t)$
$\Delta x_t$	First difference output gap	$x_t - x_{t-1}$
$x_t^R$	Recursive output gap	See text
$\Delta x_t^R$	Recursive output gap, differenced	See text
$\Delta y_t$	Quarterly growth rate, annual %	$400 \cdot (\ln Y_t - \ln Y_{t-1})$

Notes: Australian CPI is adjusted for the effect of the introduction of the GST in 2000:Q3. The average quarterly change from the previous twenty quarters is used to estimate the change from quarter two to quarter three of 2000. Subsequent actual changes are used to calculate the remaining adjusted changes.

**Table 2: Strict Inflation Targeting**

**Instruments:**  $z_t = (1, \pi_t^{cx}, \pi_{t-1}^{cx}, \pi_{t-2}^{cx}, \pi_{t-1}, \pi_{t-2}, x_{t-1}^R, \Delta x_{t-1}^R, \Delta y_{t-1}, \Delta i_t)$

**Single Equation Models:**  $E_t(\pi_{t+h} - \pi_h^*), h = 2, 4, 6, 8$

	Australia		Canada		United States	
	$\pi_h^*$	$J$	$\pi_h^*$	$J$	$\pi_h^*$	$J$
$h = 2$	2.7389 (0.0993)	9.7808 (0.3685)	1.9146 (0.0856)	14.1026 (0.1187)	2.7417 (0.0975)	11.7743 (0.2263)
$h = 4$	2.6261 (0.1075)	6.2076 (0.7190)	1.8663 (0.0894)	5.1004 (0.8255)	2.7430 (0.1097)	7.5565 (0.5794)
$h = 6$	2.6387 (0.0882)	4.5439 (0.8721)	1.7367 (0.0726)	6.4197 (0.6973)	2.8433 (0.0956)	4.4721 (0.8777)
$h = 8$	2.5916 (0.0798)	4.2503 (0.8942)	2.0888 (0.0451)	4.6129 (0.8667)	2.8522 (0.0616)	4.6264 (0.8656)

**System Models:**  $E_t(\pi_{t+h} - \pi_h^*), h = 2, 4$

	Australia			Canada			United States		
	$\pi_2^*$	$\pi_4^*$	$J$	$\pi_2^*$	$\pi_4^*$	$J$	$\pi_2^*$	$\pi_4^*$	$J$
Unrestricted	2.8377 (0.0641)	3.0877 (0.0760)	10.5687 (0.9118)	1.7793 (0.0497)	1.7932 (0.0552)	9.8252 (0.9375)	2.7761 (0.0974)	2.6804 (0.0974)	11.3176 (0.8804)
Restricted	2.6600 (0.0818)		11.4072 (0.9094)	1.7843 (0.0425)		9.8063 (0.9576)	2.7809 (0.0827)		12.1522 (0.8790)
Tests									
$\pi_2^* = \pi_4^*$		18.0343 (0.0000)			0.0543 (0.8157)			3.3275 (0.0681)	

Notes:  $J$  is Hansen's (1982) J-statistic, distributed  $\chi^2(9)$  for the single equation models and distributed  $\chi^2(18)$  or  $\chi^2(19)$  for the unrestricted and restricted system models respectively. Numbers in parentheses are standard errors except for the reported statistics, which are marginal significance levels. Covariance matrices are Newey and West (1987) using a lag truncation parameter of  $h - 1$  for the single equation models and 3 for the system models. The numbers reported in the row denoted  $\pi_2 = \pi_4$  are the appropriate Wald test and marginal significance levels.

**Table 3: Flexible Inflation Targeting with the Output Gap**

**Instruments:**  $z_t = (1, \pi_t^{cx}, \pi_{t-1}^{cx}, \pi_{t-2}^{cx}, \pi_{t-1}, \pi_{t-2}, x_{t-1}^R, \Delta x_{t-1}^R, \Delta y_{t-1}, \Delta i_t)$

**Single Equation Models:**  $E_t(\pi_{t+h} + \phi_h x_{t+h} - \pi_h^*)$ ,  $h = 2, 4, 6, 8$

	Australia			Canada			United States		
	$\phi_h$	$\pi_h^*$	$J$	$\phi_h$	$\pi_h^*$	$J$	$\phi_h$	$\pi_h^*$	$J$
$h = 2$	0.1815 (0.0778)	2.7004 (0.0987)	7.8536 (0.4479)	-0.0552 (0.0244)	1.9639 (0.0898)	14.000 (0.0818)	-0.0547 (0.0338)	2.8352 (0.0951)	10.5104 (0.2310)
$h = 4$	0.1576 (0.1042)	2.7169 (0.1124)	4.7614 (0.7827)	-0.0404 (0.0424)	1.9313 (0.1008)	5.0855 (0.7484)	0.0878 (0.0447)	2.6576 (0.1194)	4.3857 (0.8208)
$h = 6$	0.1737 (0.0962)	2.6685 (0.0797)	3.1672 (0.9234)	-0.0805 (0.0227)	1.8988 (0.0501)	5.9857 (0.6488)	-0.0325 (0.0299)	2.8847 (0.1018)	4.0447 (0.8531)
$h = 8$	0.0935 (0.0639)	2.6276 (0.0623)	4.4243 (0.8170)	-0.1172 (0.0404)	2.2038 (0.0562)	4.5251 (0.8069)	-0.0132 (0.0350)	2.8699 (0.0648)	4.4524 (0.8142)

**System Models:**  $E_t(\pi_{t+h} + \phi_h x_{t+h} - \pi_h^*)$ ,  $h = 2, 4$

	Australia					Canada					United States				
	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$
Unrestricted	0.1503 (0.0271)	-0.0641 (0.0511)	2.6355 (0.0766)	2.6377 (0.0833)	8.6445 (0.9273)	-0.0359 (0.0144)	-0.0488 (0.0260)	1.8755 (0.0546)	1.9042 (0.0481)	9.4706 (0.8928)	-0.0678 (0.0222)	0.1128 (0.0215)	2.9300 (0.0786)	2.6869 (0.0830)	8.4032 (0.9359)
Restricted	0.1124 (0.0291)		2.8909 (0.0545)		10.6699 (0.9078)	-0.0332 (0.0133)		1.8735 (0.0429)		9.5200 (0.9465)	-0.0421 (0.0159)		2.9751 (0.0690)		11.2359 (0.8841)
Tests	$\phi_2 = \phi_4$		19.5145 (0.0000)					0.5296 (0.4668)					28.5170 (0.0000)		
	$\pi_2^* = \pi_4^*$		0.0007 (0.9796)					0.2123 (0.6450)					6.1142 (0.0134)		
	$\pi_2^* = \pi_4^*$ $\phi_2 = \phi_4$		20.0076 (0.0000)					0.6184 (0.7340)					29.4302 (0.0000)		

Notes:  $J$  is Hansen's (1982) J-statistic, distributed  $\chi^2(9)$  for the single equation models and distributed  $\chi^2(16)$  or  $\chi^2(18)$  for the unrestricted and restricted system models respectively. Numbers in parentheses are standard errors except for the reported statistics, which are marginal significance levels. Covariance matrices are Newey and West (1987) using a lag truncation parameter of  $h - 1$  for the single equation models and 3 for the system models. The numbers reported in the rows denoted *Tests* are the appropriate Wald test and marginal significance levels.

**Table 4: Flexible Inflation Targeting with Output Gap Changes**

**Instruments:**  $z_t = (1, \pi_t^{cx}, \pi_{t-1}^{cx}, \pi_{t-2}^{cx}, \pi_{t-1}, \pi_{t-2}, x_{t-1}^R, \Delta x_{t-1}^R, \Delta y_{t-1}, \Delta i_t)$

**Single Equation Models:**  $E_t(\pi_{t+h} + \phi_h \Delta x_{t+h} - \pi_h^*)$ ,  $h = 2, 4, 6, 8$

	Australia			Canada			United States		
	$\phi_h$	$\pi_h^*$	$J$	$\phi_h$	$\pi_h^*$	$J$	$\phi_h$	$\pi_h^*$	$J$
$h = 2$	0.1364 (0.0919)	2.7141 (0.1081)	7.9893 (0.4345)	0.1981 (0.0640)	1.9988 (0.0928)	12.0305 (0.1498)	0.0567 (0.0927)	2.7500 (0.0951)	11.6872 (0.1657)
$h = 4$	0.0899 (0.1260)	2.6608 (0.1152)	5.3000 (0.7251)	0.1356 (0.0663)	1.9003 (0.1063)	4.1614 (0.8423)	0.1512 (0.0748)	2.8073 (0.0977)	4.2270 (0.8361)
$h = 6$	0.0516 (0.1646)	2.6429 (0.0946)	4.6064 (0.7987)	-0.1492 (0.0791)	1.6920 (0.0736)	4.8825 (0.7701)	-0.0208 (0.0840)	2.8428 (0.0931)	4.4190 (0.8175)
$h = 8$	-0.0208 (0.1065)	2.5957 (0.0835)	4.1797 (0.8406)	0.4735 (0.1087)	1.8101 (0.0604)	4.4523 (0.8142)	0.1413 (0.0661)	2.8456 (0.0601)	3.9060 (0.8655)

**System Models:**  $E_t(\pi_{t+h} + \phi_h \Delta x_{t+h} - \pi_h^*)$ ,  $h = 2, 4$

	Australia					Canada					United States				
	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$
Unrestricted	0.1021 (0.0445)	0.1642 (0.0484)	2.7557 (0.0891)	2.8010 (0.0933)	6.8504 (0.9760)	0.1999 (0.0250)	0.1589 (0.0498)	1.8827 (0.0484)	1.5985 (0.0604)	8.9696 (0.9147)	0.1569 (0.0397)	0.0670 (0.0393)	2.7142 (0.0715)	2.6603 (0.0611)	9.1183 (0.9085)
Restricted	0.1275 (0.0145)		2.7617 (0.0781)		7.4509 (0.9857)	0.1410 (0.0233)		1.8038 (0.0374)		10.2404 (0.9238)	0.0887 (0.0351)		2.6993 (0.0665)		10.9035 (0.8984)
Tests	$\phi_2 = \phi_4$		0.4896 (0.4841)					0.7231 (0.3951)					5.3570 (0.0206)		
	$\pi_2^* = \pi_4^*$		0.3070 (0.5795)					15.6699 (0.0001)					1.1793 (0.2775)		
	$\pi_2^* = \pi_4^* \phi_2 = \phi_4$		0.6910 (0.7079)					22.1686 (0.0000)					8.0775 (0.0176)		

Notes:  $J$  is Hansen's (1982) J-statistic, distributed  $\chi^2(9)$  for the single equation models and distributed  $\chi^2(16)$  or  $\chi^2(18)$  for the unrestricted and restricted system models respectively. Numbers in parentheses are standard errors except for the reported statistics, which are marginal significance levels. Covariance matrices are Newey and West (1987) using a lag truncation parameter of  $h - 1$  for the single equation models and 3 for the system models. The numbers reported in the rows denoted *Tests* are the appropriate Wald test and marginal significance levels.

**Table 5: Flexible Inflation Targeting with Output Growth**

**Instruments:**  $z_t = (1, \pi_t^{cx}, \pi_{t-1}^{cx}, \pi_{t-2}^{cx}, \pi_{t-1}, \pi_{t-2}, x_{t-1}^R, \Delta x_{t-1}^R, \Delta y_{t-1}, \Delta i_t)$

**Single Equation Models:**  $E_t(\pi_{t+h} + \phi_h \Delta y_{t+h} - \pi_h^*), h = 2, 4, 6, 8$

	Australia			Canada			United States		
	$\phi_h$	$\pi_h^*$	$J$	$\phi_h$	$\pi_h^*$	$J$	$\phi_h$	$\pi_h^*$	$J$
$h = 2$	0.1646 (0.0906)	3.2557 (0.3456)	7.8030 (0.4529)	0.1647 (0.0536)	2.5040 (0.1613)	11.8667 (0.1573)	0.1069 (0.0861)	3.0882 (0.2917)	11.5811 (0.1709)
$h = 4$	0.1332 (0.1164)	3.1330 (0.4242)	4.8031 (0.7784)	0.1486 (0.0606)	2.3565 (0.2114)	3.7643 (0.8777)	0.1414 (0.0672)	3.2428 (0.2234)	4.1055 (0.8475)
$h = 6$	0.1260 (0.1631)	3.0811 (0.6003)	4.5472 (0.8047)	-0.0828 (0.0788)	1.3898 (0.2913)	5.5353 (0.6991)	-0.0367 (0.0840)	2.7323 (0.2639)	4.3116 (0.8280)
$h = 8$	0.0270 (0.1129)	2.6871 (0.3968)	4.3975 (0.8834)	0.3498 (0.0532)	2.9793 (0.1848)	4.2420 (0.8347)	0.1076 (0.0522)	3.1801 (0.1510)	4.3633 (0.8229)

**System Models:**  $E_t(\pi_{t+h} + \phi_h \Delta y_{t+h} - \pi_h^*), h = 2, 4$

	Australia					Canada					United States				
	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$	$\phi_2$	$\phi_4$	$\pi_2^*$	$\pi_4^*$	$J$
Unrestricted	0.1156 (0.0464)	0.1605 (0.0447)	3.1363 (0.1976)	3.3303 (0.1610)	7.0622 (0.9720)	0.1630 (0.0223)	0.1463 (0.0436)	2.4233 (0.0765)	2.1109 (0.1351)	8.9252 (0.9165)	0.1550 (0.0366)	0.0676 (0.0388)	3.2122 (0.1262)	2.8789 (0.1325)	8.7215 (0.9244)
Restricted	0.1332 (0.0159)		3.2026 (0.0926)		7.4322 (0.9859)	0.1369 (0.0199)		2.2722 (0.0688)		9.8882 (0.9355)	0.0900 (0.0328)		2.9840 (0.1108)		10.7207 (0.9058)
Tests	$\phi_2 = \phi_4$		0.2712 (0.6025)					0.1626 (0.6868)					6.5089 (0.0107)		
	$\pi_2^* = \pi_4^*$		0.3751 (0.5402)					5.5635 (0.0183)					10.7951 (0.0010)		
	$\pi_2^* = \pi_4^* \phi_2 = \phi_4$		0.4525 (0.7975)					13.6977 (0.0011)					11.3560 (0.0034)		

Notes:  $J$  is Hansen's (1982) J-statistic, distributed  $\chi^2(9)$  for the single equation models and distributed  $\chi^2(16)$  or  $\chi^2(18)$  for the unrestricted and restricted system models respectively. Numbers in parentheses are standard errors except for the reported statistics, which are marginal significance levels. Covariance matrices are Newey and West (1987) using a lag truncation parameter of  $h - 1$  for the single equation models and 3 for the system models. The numbers reported in the rows denoted *Tests* are the appropriate Wald test and marginal significance levels. Single equation estimates for Australia for  $h = 8$  include an additional instrument,  $i_t$ . See text for details.

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**Table 6: Instrument Quality**

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Instruments:  $z_t = (1, \pi_t^{cx}, \pi_{t-1}^{cx}, \pi_{t-2}^{cx}, \pi_{t-1}, \pi_{t-2}, x_{t-1}^R, \Delta x_{t-1}^R, \Delta y_{t-1}, \Delta i_t)$

	Australia				Canada				United States			
	$\pi_{t+h}$	$x_{t+h}$	$\Delta x_{t+h}$	$\Delta y_{t+h}$	$\pi_{t+h}$	$x_{t+h}$	$\Delta x_{t+h}$	$\Delta y_{t+h}$	$\pi_{t+h}$	$x_{t+h}$	$\Delta x_{t+h}$	$\Delta y_{t+h}$
$h = 2$	8.200	3.159	1.605	1.795	5.673	7.144	3.246	4.674	8.839	9.446	2.291	2.949
$h = 4$	4.530	2.846	0.919	1.232	1.532	2.767	1.858	2.447	1.820	8.254	1.259	1.651
$h = 6$	5.957	1.181	0.217	0.258	1.538	2.593	1.036	1.293	0.979	7.159	0.653	0.857
$h = 8$	5.583	0.851	0.202	0.324	1.520	2.343	0.515	1.210	1.020	3.848	1.041	1.270

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Notes: Numbers are  $F$ -tests for the joint hypothesis that all instruments (except the constant term) have coefficients zero when regressed against each of the instruments.

**Table 7: Prediction Regressions for Australia**

Dep.	Strict				Flexible			
	$\pi_{t+2} - \hat{\pi}_2^*$		$\pi_{t+4} - \hat{\pi}_4^*$		$\pi_{t+2} + \hat{\phi}_2 \Delta x_{t+2} - \hat{\pi}_2^*$		$\pi_{t+4} + \hat{\phi}_4 \Delta x_{t+4} - \hat{\pi}_4^*$	
Cons.	<b>-1.2335</b>	(0.4308)	-0.1169	(0.6617)	<b>-1.2046</b>	(0.4198)	-0.2967	(0.6561)
$\pi_{t-1}$	<b>1.2270</b>	(0.3624)	0.6546	(0.4394)	<b>1.1827</b>	(0.3639)	0.4956	(0.4119)
$\pi_{t-2}$	<b>-0.8623</b>	(0.3774)	-0.6934	(0.4965)	<b>-0.8334</b>	(0.3823)	-0.5296	(0.4762)
$\bar{R}^2$	0.338		0.064		0.312		0.018	
Cons.	-0.3189	(0.2450)	-0.1548	(0.2249)	-0.3220	(0.2374)	-0.3357	(0.2218)
$x_{t-1}^R$	-0.0228	(0.0393)	0.0544	(0.0878)	-0.0304	(0.0379)	0.0728	(0.0864)
$x_{t-2}^R$	0.0261	(0.0960)	-0.0850	(0.0806)	0.0271	(0.1008)	-0.1011	(0.0909)
$\bar{R}^2$	-0.037		-0.017		-0.035		-0.008	
Cons.	-0.3176	(0.2883)	-0.1888	(0.2807)	-0.3216	(0.2832)	-0.3702	(0.2776)
$\Delta x_{t-1}^R$	-0.0023	(0.0365)	0.0559	(0.0780)	-0.0297	(0.0374)	0.0737	(0.0786)
$\Delta x_{t-2}^R$	0.0095	(0.0572)	0.0485	(0.0803)	-0.0212	(0.0557)	0.0642	(0.0894)
$\bar{R}^2$	-0.036		-0.013		-0.033		0.004	
Cons.	0.0232	(0.3647)	-0.2404	(0.3939)	0.1962	(0.3466)	-0.5603	(0.4476)
$\Delta y_{t-1}$	-0.0637	(0.0502)	0.0132	(0.0700)	-0.0768	(0.0495)	0.0341	(0.0698)
$\Delta y_{t-2}$	-0.0308	(0.0550)	0.0050	(0.0710)	-0.0679	(0.0528)	0.0236	(0.0793)
$\bar{R}^2$	-0.019		-0.038		0.004		-0.032	
Cons.	<b>-0.3435</b>	(0.2025)	-0.2009	(0.2451)	<b>-0.3512</b>	(0.2061)	-0.3761	(0.2437)
$\Delta i_t^p$	<b>1.2759</b>	(0.4839)	<b>1.5372</b>	(0.6251)	<b>1.1786</b>	(0.5352)	<b>1.4625</b>	(0.6657)
$\Delta i_{t-1}^p$	<b>0.5596</b>	(0.3266)	-0.0374	(0.3741)	0.4999	(0.3518)	-0.0879	(0.3679)
$\Delta i_{t-2}^p$	<b>0.9478</b>	(0.4127)	0.1630	(0.3514)	<b>0.9601</b>	(0.4310)	0.3253	(0.3717)
$\bar{R}^2$	0.438		0.188		0.387		0.165	
Cons.	-0.3227	(0.2910)	-0.1899	(0.2838)	-0.3439	(0.2849)	-0.3622	(0.2800)
$\Delta s_t$	-0.0042	(0.0093)	-0.0078	(0.0079)	-0.0085	(0.0092)	-0.0041	(0.0077)
$\Delta s_{t-1}$	-0.0082	(0.0065)	-0.0028	(0.0073)	-0.0062	(0.0066)	-0.0050	(0.0076)
$\Delta s_{t-2}$	-0.0065	(0.0082)	-0.0091	(0.0086)	-0.0046	(0.0082)	-0.0056	(0.0094)
$\bar{R}^2$	-0.021		-0.018		-0.020		-0.038	

Notes: Standard errors, in brackets to the right of the point estimates, are Newey-West with lag truncation parameter 3; the covariance matrix is constructed using the small sample adjustment suggested in Davidson and Mackinnon (1994). Coefficients in boldface indicates significance at 10% using a two-sided  $t$ -statistic. Estimated values for constructed residuals are as follows:

$$\begin{aligned} \text{Strict} \quad & \hat{\pi}_2^* = 2.7389; \hat{\pi}_4^* = 2.6261 \\ \text{Flexible} \quad & \hat{\phi}_2 = 0.1021; \hat{\pi}_2^* = 2.7557; \hat{\phi}_4 = 0.1642; \hat{\pi}_4^* = 2.8010 \end{aligned}$$

**Table 8: Prediction Regressions for Canada**

Dep.	Strict				Flexible			
	$\pi_{t+2} - \hat{\pi}_2^*$		$\pi_{t+4} - \hat{\pi}_4^*$		$\pi_{t+2} + \hat{\phi}_2 \Delta x_{t+2} - \hat{\pi}_2^*$		$\pi_{t+4} + \hat{\phi}_4 \Delta x_{t+4} - \hat{\pi}_4^*$	
Cons.	0.2889	(0.3605)	0.0687	(0.2559)	0.3390	(0.3493)	0.2206	(0.3067)
$\pi_{t-1}$	0.1984	(0.1530)	-0.2361	(0.2095)	0.0606	(0.1389)	-0.1917	(0.1940)
$\pi_{t-2}$	<b>-0.2896</b>	(0.0951)	0.2946	(0.2241)	-0.1712	(0.1275)	0.3024	(0.2295)
$\bar{R}^2$	0.018		0.022		-0.014		0.029	
Cons.	0.1553	(0.1669)	0.2235	(0.1710)	0.1940	(0.1447)	<b>0.4835</b>	(0.1555)
$x_{t-1}^R$	0.0677	(0.0485)	-0.0188	(0.0539)	0.0842	(0.0513)	-0.0503	(0.0523)
$x_{t-2}^R$	-0.1033	(0.0674)	-0.0194	(0.0508)	<b>-0.1448</b>	(0.0606)	0.0091	(0.0519)
$\bar{R}^2$	0.010		0.010		0.082		0.049	
Cons.	0.1114	(0.1641)	0.1942	(0.1629)	0.1286	(0.1514)	<b>0.4500</b>	(0.1500)
$\Delta x_{t-1}^R$	0.0376	(0.0579)	0.0311	(0.0525)	0.0758	(0.0582)	-0.0049	(0.0528)
$\Delta x_{t-2}^R$	0.0178	(0.0520)	-0.1099	(0.0851)	-0.0366	(0.0517)	-0.1054	(0.0782)
$\bar{R}^2$	-0.023		0.026		-0.014		0.054	
Cons.	<b>-0.3300</b>	(0.1376)	0.2464	(0.3455)	-0.2545	(0.1781)	<b>0.6152</b>	(0.3185)
$\Delta y_{t-1}$	0.0797	(0.0509)	0.0604	(0.0601)	<b>0.1165</b>	(0.0570)	0.0271	(0.0616)
$\Delta y_{t-2}$	0.0574	(0.0585)	-0.0803	(0.0927)	0.0020	(0.0556)	-0.0776	(0.0877)
$\bar{R}^2$	0.054		-0.012		0.050		-0.011	
Cons.	0.1319	(0.1720)	0.1702	(0.1669)	0.1369	(0.1605)	<b>0.4211</b>	(0.1554)
$\Delta i_t^p$	0.3165	(0.1950)	-0.1124	(0.1951)	0.1837	(0.2207)	-0.1505	(0.1806)
$\Delta i_{t-1}^p$	-0.0704	(0.1191)	-0.1398	(0.1989)	-0.0660	(0.1113)	-0.2282	(0.1756)
$\Delta i_{t-2}^p$	-0.0828	(0.2117)	-0.1446	(0.1769)	-0.1855	(0.1929)	-0.0594	(0.1720)
$\bar{R}^2$	-0.003		-0.012		-0.017		0.013	
Cons.	0.1061	(0.1852)	0.1612	(0.1872)	0.1041	(0.1651)	<b>0.4123</b>	(0.1791)
$\Delta s_t$	-0.0052	(0.0127)	-0.0027	(0.0090)	-0.0096	(0.0110)	-0.0028	(0.0094)
$\Delta s_{t-1}$	-0.0038	(0.0115)	0.0032	(0.0074)	-0.0051	(0.0114)	-0.0009	(0.0085)
$\Delta s_{t-2}$	0.0000	(0.0094)	-0.0104	(0.0072)	-0.0026	(0.0104)	-0.0068	(0.0070)
$\bar{R}^2$	-0.056		-0.047		-0.039		-0.055	

Notes: Standard errors, in brackets to the right of the point estimates, are Newey-West with lag truncation parameter 3; the covariance matrix is constructed using the small sample adjustment suggested in Davidson and Mackinnon (1994). Coefficients in boldface indicates significance at 10% using a two-sided  $t$ -statistic. Estimated values for constructed residuals are as follows:

Strict  $\hat{\pi}_2^* = 1.9146$ ;  $\hat{\pi}_4^* = 1.8663$   
Flexible  $\hat{\phi}_2 = 0.1999$ ;  $\hat{\pi}_2^* = 1.8827$ ;  $\hat{\phi}_4 = 0.1589$ ;  $\hat{\pi}_4^* = 1.5985$

**Table 9: Prediction Regressions for the United States**

Dep.	Strict				Flexible			
	$\pi_{t+2} - \hat{\pi}_2^*$		$\pi_{t+4} - \hat{\pi}_4^*$		$\pi_{t+2} + \hat{\phi}_2 \Delta x_{t+2} - \hat{\pi}_2^*$		$\pi_{t+4} + \hat{\phi}_4 \Delta x_{t+4} - \hat{\pi}_4^*$	
Cons.	<b>-1.0924</b>	(0.3024)	-0.3200	(0.3243)	<b>-0.9134</b>	(0.2777)	-0.2206	(0.3148)
$\pi_{t-1}$	<b>0.7889</b>	(0.1554)	0.0362	(0.1878)	<b>0.7465</b>	(0.1683)	0.0535	(0.1885)
$\pi_{t-2}$	<b>-0.4506</b>	(0.1780)	0.0549	(0.2054)	<b>-0.4148</b>	(0.1746)	0.0337	(0.2087)
$\bar{R}^2$	0.297		-0.014		0.248		-0.016	
Cons.	0.0054	(0.1597)	-0.0558	(0.1433)	0.0334	(0.1539)	0.0304	(0.1411)
$x_{t-1}^R$	-0.0245	(0.0705)	0.0398	(0.0497)	-0.0191	(0.0683)	0.0372	(0.0513)
$x_{t-2}^R$	0.0359	(0.0638)	-0.0475	(0.0490)	0.0253	(0.0626)	-0.0476	(0.0495)
$\bar{R}^2$	-0.025		-0.015		-0.028		-0.016	
Cons.	0.0007	(0.1575)	-0.0528	(0.1389)	0.0307	(0.1534)	0.0344	(0.1372)
$\Delta x_{t-1}^R$	-0.0390	(0.0696)	0.0342	(0.0455)	-0.0371	(0.0649)	0.0298	(0.0466)
$\Delta x_{t-2}^R$	0.0568	(0.0479)	0.0105	(0.0401)	0.0626	(0.0521)	0.0134	(0.0423)
$\bar{R}^2$	-0.006		-0.016		-0.002		-0.017	
Cons.	-0.0016	(0.3648)	-0.0878	(0.2501)	0.0467	(0.3755)	0.0185	(0.2621)
$\Delta y_{t-1}$	-0.0471	(0.0717)	0.0190	(0.0469)	-0.0521	(0.0647)	0.0119	(0.0465)
$\Delta y_{t-2}$	0.0477	(0.0493)	-0.0074	(0.0405)	0.0461	(0.0524)	-0.0070	(0.0415)
$\bar{R}^2$	-0.008		-0.029		-0.005		-0.030	
Cons.	0.0260	(0.1524)	-0.0420	(0.1331)	0.0511	(0.1483)	0.0427	(0.1323)
$\Delta i_t^p$	0.0422	(0.3202)	<b>0.5595</b>	(0.2983)	0.1282	(0.3574)	0.4913	(0.3114)
$\Delta i_{t-1}^p$	0.4145	(0.2549)	-0.1142	(0.1887)	0.2603	(0.2680)	-0.0441	(0.1803)
$\Delta i_{t-2}^p$	0.0487	(0.1792)	-0.1199	(0.2456)	0.0220	(0.2295)	-0.1716	(0.2467)
$\bar{R}^2$	0.041		0.050		0.001		0.037	

Notes: Standard errors, in brackets to the right of the point estimates, are Newey-West with lag truncation parameter 3; the covariance matrix is constructed using the small sample adjustment suggested in Davidson and Mackinnon (1994). Coefficients in boldface indicates significance at 10% using a two-sided  $t$ -statistic. Estimated values for constructed residuals are as follows:

Strict  $\hat{\pi}_2^* = 2.7417; \hat{\pi}_4^* = 2.7430$   
Flexible  $\hat{\phi}_2 = 0.1569; \hat{\pi}_2^* = 2.7142; \hat{\phi}_4 = 0.0670; \hat{\pi}_4^* = 2.6603$

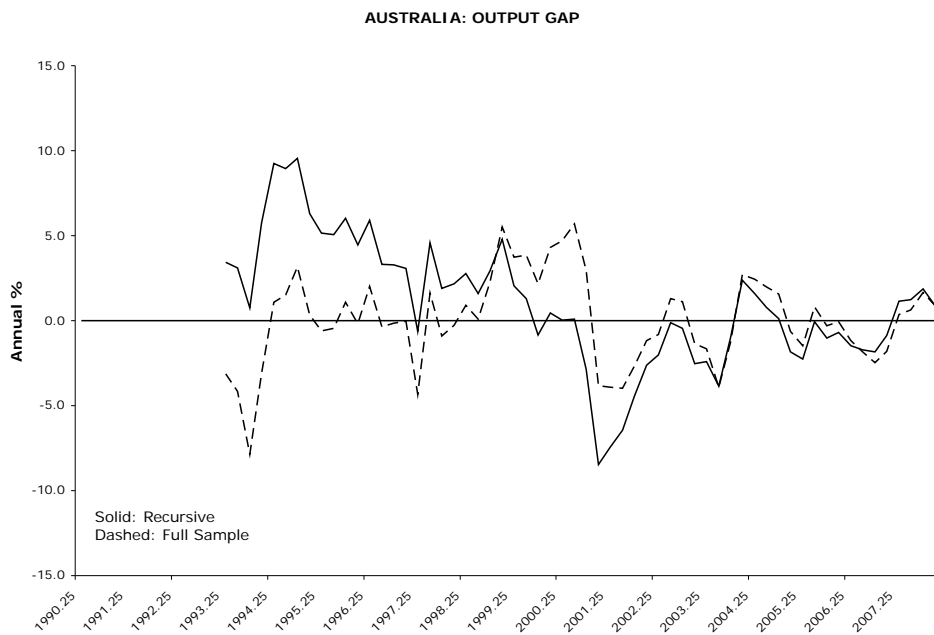
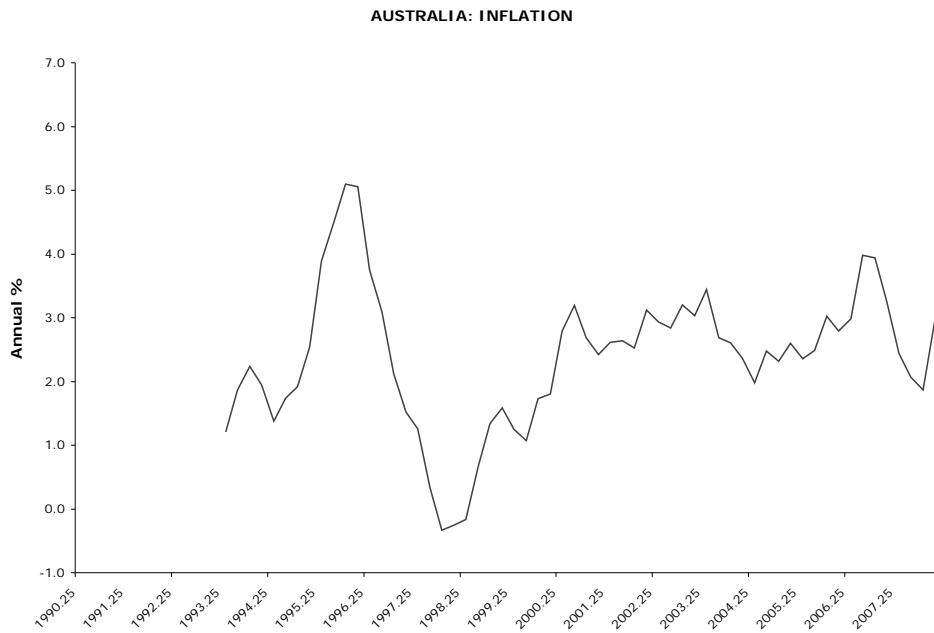


Figure 1: Australian Inflation and HP Output Gaps

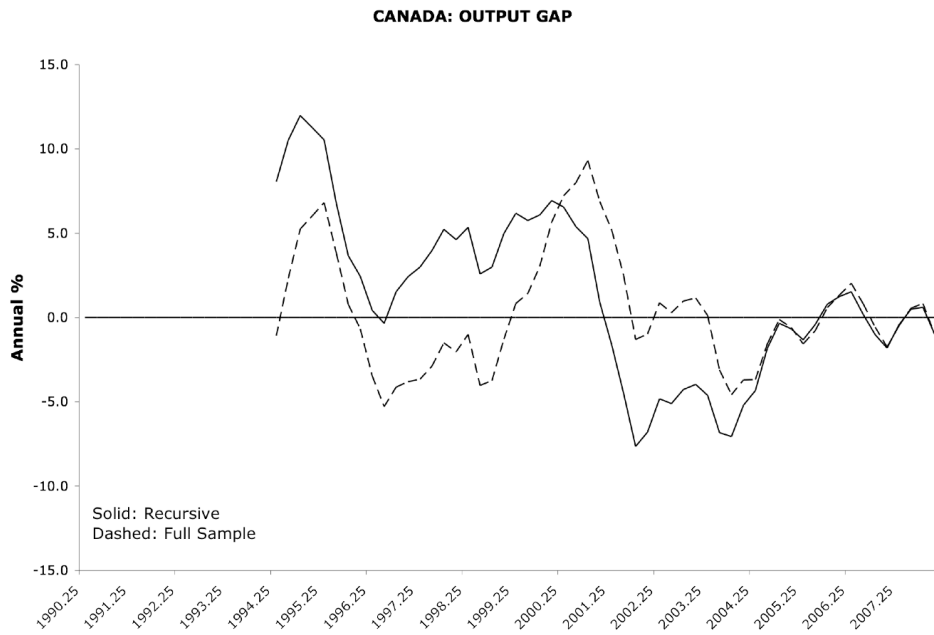
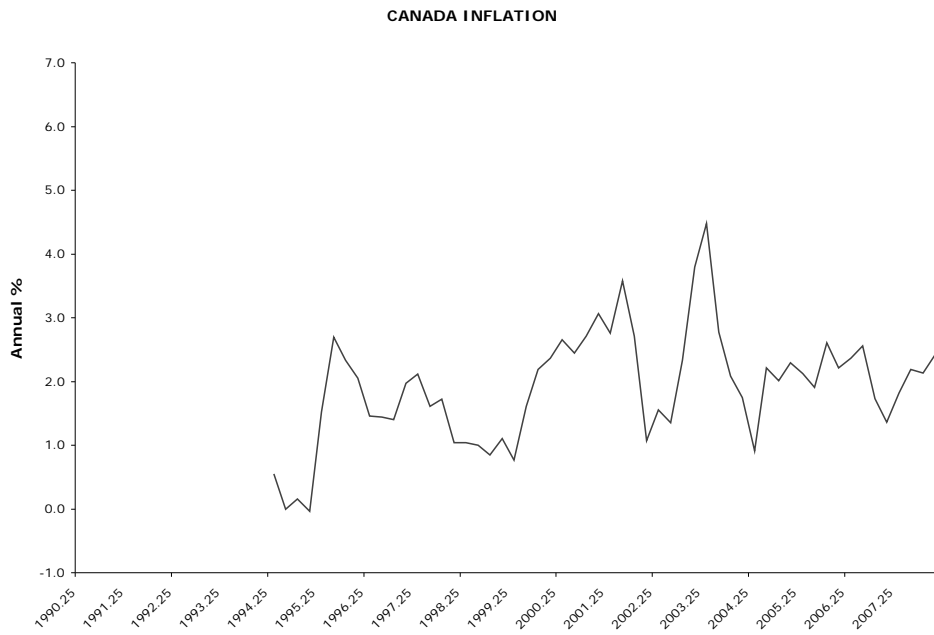


Figure 2: Canadian Inflation and HP Output Gaps

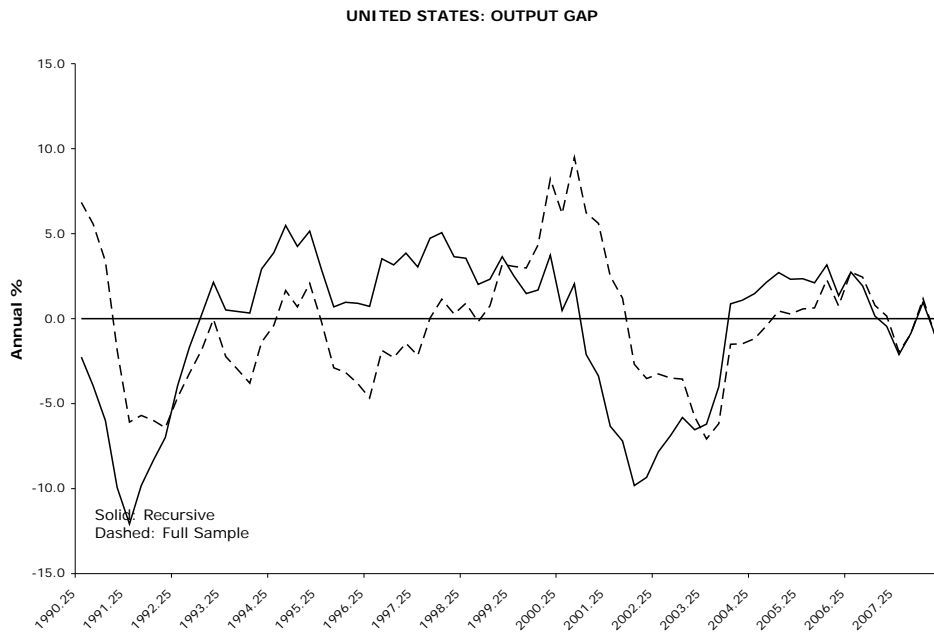
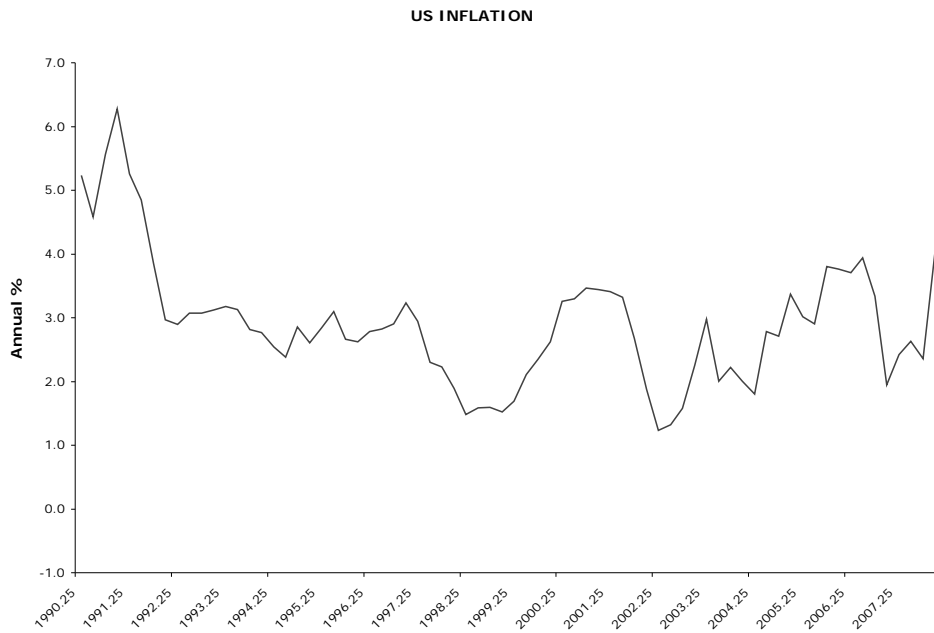


Figure 3: United States Inflation and HP Output Gaps

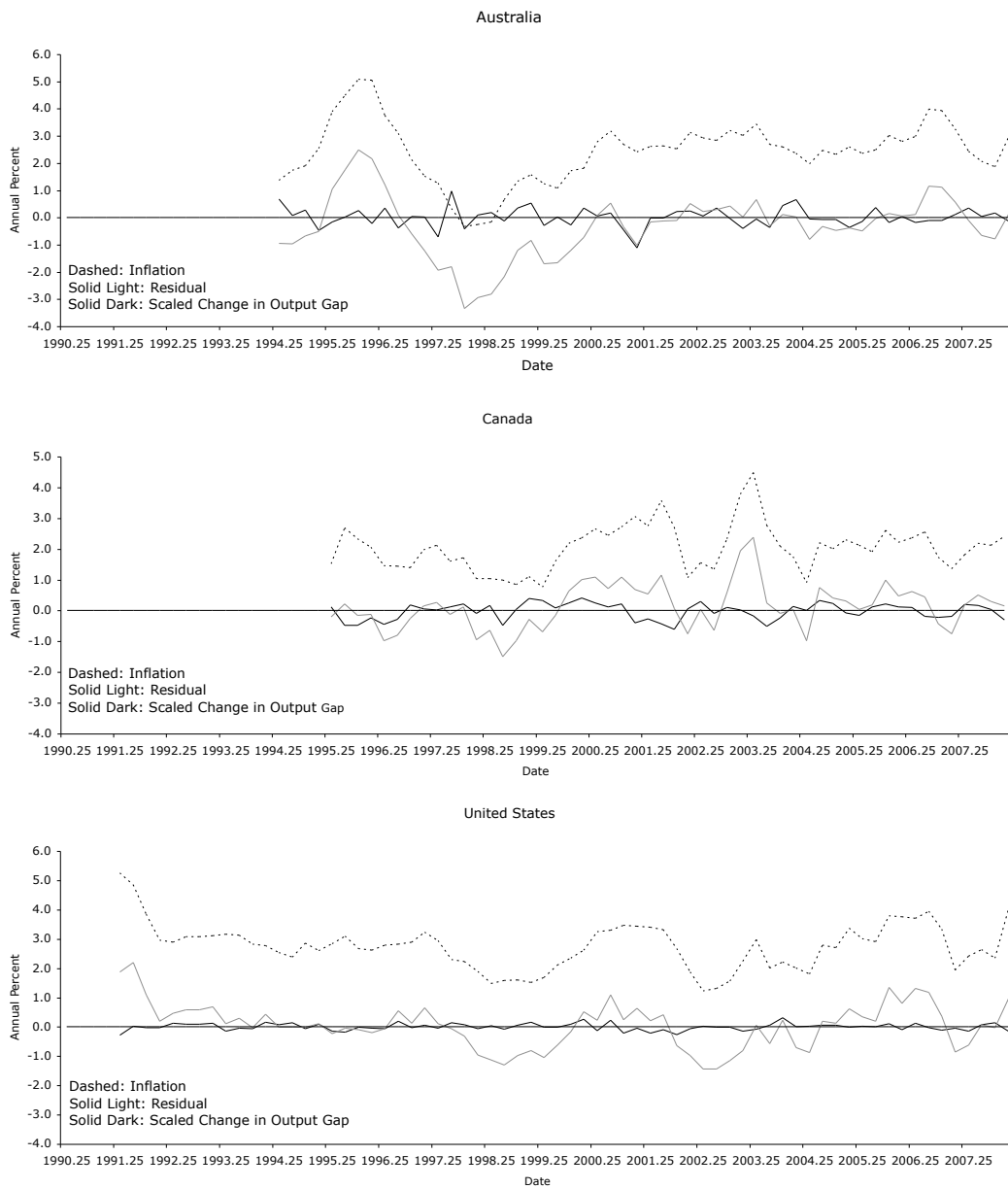


Figure 4: Estimated Deviations from Flexible Inflation Targets and Scaled Change in Output Gap